



To: Members of Dublin City Council
From: Rick Gerber, Chair, Special Committee for KIA Recognition
Date: November 1, 2012
Re: Killed in Action (KIA) Recognition Memorial

The Special Committee of Council for Killed in Action Recognition met three times over the past few months to develop appropriate recognition for military service personnel killed in active duty service to our nation. The results of these meetings are two recommendations to City Council.

Recommendation #1: Memorial and Columbarium at Dublin Cemetery

It is recommended that a stone memorial that can be engraved with KIA service personnel names be erected at Dublin Cemetery close to the existing flag pole. The recommended marker provides space for a columbarium for service personnel as part of the design, as well as providing upgraded presentation grounds for Veteran recognition ceremonies within the cemetery. The conceptual design is attached.

The recommended location is within a group of empty burial plots purchased by the disbanded Lazelle American Legion Post 411. At the Committee's direction, City staff is working with the Hilliard and Dublin American Legion Posts to secure the burial plots for the memorial.

The estimated construction cost is \$50,000 - \$70,000.

The Committee also recommends Council adoption of the attached policy regarding eligibility for inclusion on the memorial. This policy was developed by City staff, based upon research and discussion with professionals who oversee other KIA memorials in the nation.

Recommendation #2: Initial Listing of KIA Service Personnel

The City has enlisted the assistance of a professional military researcher to document potential KIA service personnel from the Revolutionary War to present day. The results of this research will be available later this year. The Committee recommends publishing this research throughout our community and requesting resident assistance in identifying any other potential service personnel for inclusion.

The Committee and City staff have reached out to the Wesley Davids American Legion Post 800 and the Hilliard American Legion Post 614 to discuss the purpose and desire of the Committee to create this memorial. The Commanders of these posts are supportive of the memorial and are willing to work with the City to advance its construction.

IN MEMORY OF
THOSE WHO
HAVE PAID THE
UTIMATE
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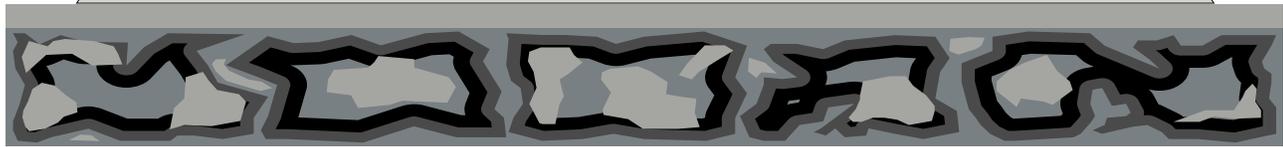
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INCLUSION POLICY FOR KIA RECOGNITION

DRAFT October 2012

I. Background

Establishing a definition of "Killed in Action (KIA)" and the necessary eligibility requirements to be included in the KIA memorial are critical to the overall thoroughness of the memorial.

After further review of multiple eligibility criteria for several different memorials, it is recommended that the City of Dublin adopts a definition for "Killed in Action (KIA)" while also establishing a set of criteria to be eligible for inclusion in the KIA memorial.

II. Definition

Killed in Action (KIA) can be defined as a casualty classification generally used by militaries to describe the deaths of their own forces at the hands of hostile forces. The United States Department of Defense says that those declared KIA need not have fired their weapons, but have been killed due to hostile attack.

III. Inclusion Criteria

In order for a Nominee to be included in the KIA Memorial, the Nominee must meet all the following criteria:

- A.) Killed in Action (KIA) as determined by the military. A certified Report of Incident, which is issued for all KIA by the military, must be submitted. If a certified Report of Incident is not available, then other records listed below may be considered.
 - a. Telegram/letter
 - b. Newspaper article
 - c. Death Certificate
 - d. History Book
 - e. Obituary from newspaper, Internet
 - f. Department of Defense data
 - g. Internet or print records from museums, libraries, military, church organizations (Such as the National Personnel Records Center and the Department of Defense).
- B.) Died during a period of action/invasion/conflict. This includes the following, but is not limited to: World War I, World War II, Korea, Vietnam, Desert Storm, Enduring Freedom, Desert Shield, Somalia, Granada, Operation Just Cause, and Operation Iraqi Freedom. Friendly Fire is recognized as KIA (i.e., accidents such as helicopter or motor vehicle accident).
- C.) A certified Home of Record, birth certificate or proof of residence must list Dublin, Ohio. This includes the community of Washington Township and the former Village of Dublin,

Ohio. Exception may be made if the Nominee attended Dublin City Schools.

Proof of Dublin Residency

A copy of at least one of the following is required to prove that the Nominee lived in Dublin.

- a. Birth Certificate
- b. Newspaper of Birth Announcement
- c. Hospital Records
- d. Ohio Drivers License
- e. Certified Home of Record/enlistment paperwork
- f. Dublin private or public school records/identification
- g. City records
- h. School yearbooks, etc.

IV. Nomination Process

Nominations for inclusion may be submitted to Dublin City Council through the City Clerk's Office. City Council will consider requests for inclusion at any time. Names of individuals approved for inclusion in the memorial will be engraved approximately 30 days prior to Memorial Day and 30 days prior to Veterans Day.

V. Determination of Dublin City Council

If the eligibility criteria are not met, Dublin City Council may, in its sole judgment, select to add additional individual names to the memorial. Additionally, individuals not meeting the criteria are eligible for memorial stones at the *Grounds of Remembrance*.

**SPECIAL COMMITTEE OF DUBLIN CITY COUNCIL
RECOGNITION OF DUBLIN VETERANS KIA
Thursday, October 18, 2012
8:30 a.m. – Council Chambers**

AGENDA

1. Call to Order
2. Approval of Minutes of 9-06-12 meeting
3. Proposed KIA Nomination Policy and Process for Inclusion
4. Review of Design Elements
5. Other Business
6. Adjourn

**SPECIAL COMMITTEE OF DUBLIN CITY COUNCIL
RECOGNITION OF DUBLIN VETERANS KIA
Thursday, October 18, 2012
8:30 a.m. – Council Chambers**

Minutes of Meeting

Chair Rick Gerber called the meeting to order.

Committee members present: Mr. Gerber, Mr. Keenan and Mr. Reiner

Staff members present: Ms. Ott, Sr. Project Manager and Nathan Johnson, intern.

Approval of Minutes

Mr. Reiner moved approval of the minutes of the meeting of September 6, 2012.

Mr. Gerber seconded the motion.

Motion carried 2-0, with Mr. Keenan abstaining.

Proposed KIA Nomination Policy and Process for Inclusion

Ms. Ott stated that the packet includes a proposed policy, "Attachment A." This is a combination of relevant policies used by other entities with KIA memorials across the U.S. and the research was done by Mr. Johnson. Staff is seeking feedback on the proposed policy. The policy defines the residency requirements and military KIA designations for a nominee to be included in the recognition.

Ms. Ott noted that an issue could arise for a KIA who was born at the Dublin hospital, but who did not live in Dublin. This policy contemplates a variety of scenarios, and Council would be able to make the decision on whether they should be included. They could offer as an alternative that the individual be recognized at the Grounds of Remembrance.

Mr. Keenan stated he does not anticipate any concerns with this. Most families will want their family member KIA to be remembered in the location they consider to be their home.

Ms. Ott stated that another scenario is with the MIA (Missing in Action/Presumed Killed in Action) category. It does not necessarily have to be addressed in this policy, but the Committee will need to contemplate how they want to handle that in the future.

Mr. Gerber stated that he envisions deferring to the Department of Defense classification, and from there, it would be the purview of City Council. It will likely be a case-by-case determination for some individuals.

Ms. Ott summarized that staff believes the draft is fairly close to what is needed for a policy.

Mr. Reiner agreed, noting that the draft is totally comprehensive.

The Committee members concurred.

Mr. Keenan moved to forward this policy to Council with the Committee's recommendation of adoption.

Mr. Reiner seconded the motion.

Motion carried unanimously.

Review of Design Elements

Ms. Ott referenced the cemetery plot map, noting that these are half plots. There is a limited amount of space available for the monument, as the staking on the site indicates. In conversation with staff at Modlich Monument regarding a concept of what this space could accommodate, they generated Attachment C – which reflects a general concept using this space. She is not certain how the Committee wants to handle the design process – whether it is through the Committee or including other people.

Mr. Reiner stated that he believes the concept design as presented is very adequate. It covers all the armed services and has a place for all the names, and is very understated. It has a nice scale as well. This is a straightforward design and will not require an extensive design process.

Mr. Keenan stated that he likes the concept as well – simple, but elegant.

Mr. Gerber agreed, noting the goal was to keep this simple and understated, yet honoring all of the various armed services.

Mr. Keenan asked what staff has learned about the ownership of these cemetery plots.

Ms. Ott responded that last week, she and Mr. Johnson met with Bill Ihrig, Commander of the Hilliard American Legion Post 614. Although there is not a clear paper record, it is logical to assume that ownership of these assets when the Dublin Post closed. The Commander was receptive to the concept and wants to talk with the legion members before signing the warranty deed to transfer these to the City. Later today, staff will meet with Jeff Noble, Commander of the Dublin American Legion Post 800 to begin the conversation about the City's plans for this KIA recognition. One item that may come up is a request to reserve some of these plots for potential burial needs for veterans in need, who cannot afford a plot in the community. Depending upon the design selected, there could be a couple of these plots reserved for that purpose. This was a need articulated by the Hilliard Commander, and is legitimate, given the scarcity of resources in the community for burial of veterans.

Mr. Gerber indicated he would support this.

Mr. Reiner asked for clarification -- the light blue plots on the exhibit are the ones owned by the Hilliard American Legion?

Ms. Ott confirmed that is correct.

Mr. Reiner stated he is pleased to hear of their positive response to this plan. This cemetery plot map indicates that the flagpole would sit on top of a grave.

Ms. Ott responded that with this project, the flag poles would be moved to in front of the memorial for visibility purposes during ceremonies.

Mr. Reiner stated another possibility is to add a columbarium to the back of this. This would accommodate veterans who choose to be cremated. Their remains could be placed within this wall.

Mr. Keenan agreed that this would also serve to maximize the space available.

Mr. Reiner added that City Council should consider having this available at the cemetery in any case and should consider a two-sided columbarium.

Mr. Keenan suggested this could be added in a future part of the cemetery, if the Grabill development goes forward as planned.

Mr. Gerber summarized that staff will first speak with Commander Noble about this. He supports the concept of the columbarium. Would that be designed for all veterans, or only for those Killed in Action?

Mr. Reiner stated that he has not considered this aspect. It is not an expensive feature to add to the cemetery.

Mr. Keenan suggested that staff bring up this idea to Commander Noble.

Ms. Ott responded that staff will also talk with Jerry Modlich of Modlich Monument about this idea.

Mr. Gerber stated that the purpose of this discussion is to provide recognition to KIAs, but there may be veterans who want to be buried in the same area.

Mr. Reiner stated that a minimum charge would cover the costs of construction of the columbarium.

Mr. Keenan noted that some may raise the question of why this KIA recognition is not located at the Grounds of Remembrance. How does the Committee respond to that?

Ms. Ott pointed out that the Committee did consider that concept in these meetings. Her perspective is that the Grounds of Remembrance is for all veterans, and this KIA recognition will be for a specific category of veterans who have made the ultimate sacrifice for our country's freedoms. The desire is to have this in a location where their remains can be incorporated if they desire, and there is not the opportunity for this at Veterans Park.

Ms. Ott summarized that she will speak with Commander Noble today and will then obtain some price estimates from monument companies for the project.

Mr. Reiner added that it is important in the design phase to anticipate having space for future KIA names.

Mr. Keenan noted that it is important the monument consist of real stone, not synthetic.

Ms. Ott responded that it will be real stone, and the front portion will likely be used as a platform for speakers to stand on during ceremonial events. Staff also recommends that the KIAs not be listed by conflict, but rather in chronological order. Staff will determine whether the conflict name can be identified, if space will permit. At a minimum, the year of death – if not the date – will be incorporated in some manner.

Mr. Gerber stated that when the City announces this project, they may hear from families with veterans from the Civil War until the present. Has staff considered how to share the information about this with the public?

Ms. Ott responded that some ads will be included in the newspaper, as well as the City website. The researcher working for the City will verify the KIA names and the conflicts in which they served. Staff will also use the Legion to verify records.

Mr. Keenan asked whether KIAs or all veterans who served are included on the existing monument at Sells Middle School on Bridge Street.

Ms. Ott responded she will check on this.

She summarized that staff will prepare an updated memo for the Committee, including costs, and the Committee can then determine whether another meeting is needed or whether the recommendation can go forward to Council for review and adoption.

Following brief discussion, it was determined that the Committee will review the updated memo via e-mail, and provide approval to staff for it to go forward on the Council agenda.

Ms. Ott asked about the general price parameters for the project.

Mr. Reiner suggested obtaining a couple of quotes. The design is nearly done, and the landscape architects on staff could do the specifications for this and obtain quotes.

Mr. Keenan commented that he recalls that the Washington Township firefighters obtained a quote for the 9/11 memorial, but the quote was very high. Modlich was able to provide the same piece at half the price.

Ms. Ott stated that the estimates will need to come in under the bidding threshold of \$75,000.

Mr. Keenan stated that Jerry Modlich is very community minded.

Mr. Gerber stated that his work is of high quality.

Ms. Ott stated that she works with both Modlich and with Columbus Art Memorial on public art work.

Mr. Gerber asked for the Committee's input in terms of next steps.

It was the Committee consensus to obtain price quotes before moving forward, and to receive feedback from Commander Noble about the project concept. Ms. Ott noted that she will send the Committee an e-mail in follow-up to her meeting with Commander Noble.

Discussion followed about timing of this item in terms of the Council agenda. It was determined that the recommendation will be brought to Council on December 10.

Mr. Gerber stated that another matter yet to be determined is the protocol of who is to be included and who is not to be included in the KIA recognition. He recommends waiting until all of the information is received before any additional work on this issue is done.

The meeting was adjourned at 8:55 a.m.

Clerk of Council



To: Special Council Committee re. KIA Recognition
(Rick Gerber, Michael H. Keenan and John Reiner)

From: Fred Hahn, Director of Parks & Open Space
Sara Ott, Senior Project Manager
Nathan Johnson, Management Intern

Date: October 15, 2012

Re: KIA Recognition Update

Included in this memorandum are several short updates related to the KIA Recognition. It is a great time to visit Dublin Cemetery to see the temporary staking near the flag pole. These stakes provide a good sense of scale for this project.

Policy Update

A proposed inclusion policy, detailing the eligibility requirements for a nominee to be considered for the KIA Recognition, is included in the packet as "Attachment A." The proposed inclusion policy is a combination of relevant policies used by other KIA memorials in the United States. The inclusion policy reflects important residency requirements and military KIA designations for a nominee to be included in the recognition.

Dublin Cemetery Plots

City staff met with Bill Ihrig, Commander of the Hilliard American Legion Post 614 to discuss the acquisition of the needed burial plots, which were once owned by the Lazell American Legion Post 411 in the Dublin Cemetery, for the KIA Memorial. Bill Ihrig is excited about the project and expressed plans to speak with the Wesley G. Davids American Legion Post 800 to further discuss the project. "Attachment B" from legal staff details the procedural steps in securing the burial plots.

Preliminary Design

Based upon the flagpole location at the Dublin Cemetery being determined as the preferred location for the KIA recognition, the attached rendering, "Attachment C", gives an indication of what scale of monument could be erected. Missing from this rendering are the flagpoles that would be part of the recognition piece. Under this type of design, the flagpoles would be in the foreground to allow for ready viewing of the ceremonial part of raising and lowering of the flag(s). The attached rendering is 9 feet in width by 8 feet in height.

A site plan, "Attachment D," depicts the current location of the flagpole and the temporary grade stakes. The distance between the two grade stakes is equal to 9 feet to show the size of the rendering in relation to the burial plots. The following picture, "Attachment E", depict how the grade stakes are positioned on the cemetery grounds. Staff welcomes any design feedback and direction.

Researcher Update

City staff has executed a professional services agreement with the independent researching firm NICOM, Inc. Based in Alexandria, Virginia, NICOM, Inc. has access to many military records and has completed a similar project for a KIA Memorial in Texas. The completion of a comprehensive list of all military personnel from Dublin who have been Killed in Action will be complete by November 30, 2012.

Recommendation

City staff seeks feedback regarding the inclusion policy and design elements of the KIA recognition. If you have any questions please contact Sara Ott at (614)410-4448.

Attachments

- "A" – Inclusion criteria
- "B" – Cemetery Plot Legal Staff Report
- "C" – Rendering
- "D" – Site Plan
- "E" – Site Photograph

INCLUSION POLICY FOR KIA RECOGNITION

DRAFT October 2012

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MEMORANDUM

TO: Sara Ott
Senior Project Manager

FROM: Asim Z. Haque, Esq.

DATE: October 12, 2012

RE: Cemetery Plots for Memorial

The City of Dublin (“Dublin”) is seeking to erect a memorial at the Dublin Cemetery. The burial plots that Dublin wants to utilize to erect the memorial, according to Dublin’s records, belong to American Legion 411. American Legion 411 has since disbanded, and the membership interests of American Legion 411 have been transferred to a similarly situated Hilliard legion.

Dublin owns all of the property within the Dublin Cemetery. Burial plots at the Dublin Cemetery are conveyed by Dublin, to various property owners, via deed. These deeds, according to our title searches, are not recorded by the purchasers. Thus, even when Dublin sells a burial plot, title to the underlying fee simple interest continues to be held in Dublin’s name. The deeds that Dublin utilizes, then, are used purely to memorialize the sale of burial plots.

Based upon the facts presented, Dublin should have the Hilliard legion convey to Dublin, via deed with general warranty covenants, the burial plots that Dublin needs to erect the memorial. This way, the Hilliard legion warrants that they have taken ownership of the burial plots owned by the now dissolved American Legion 411.

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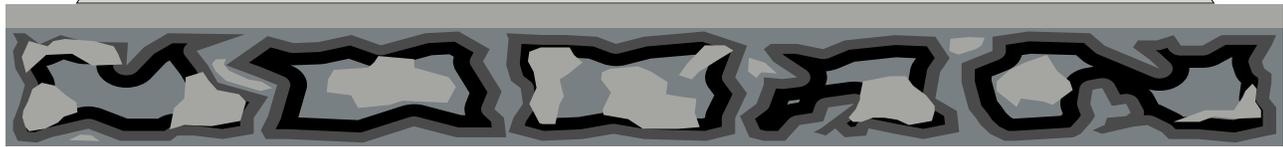
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CITY OF DUBLIN

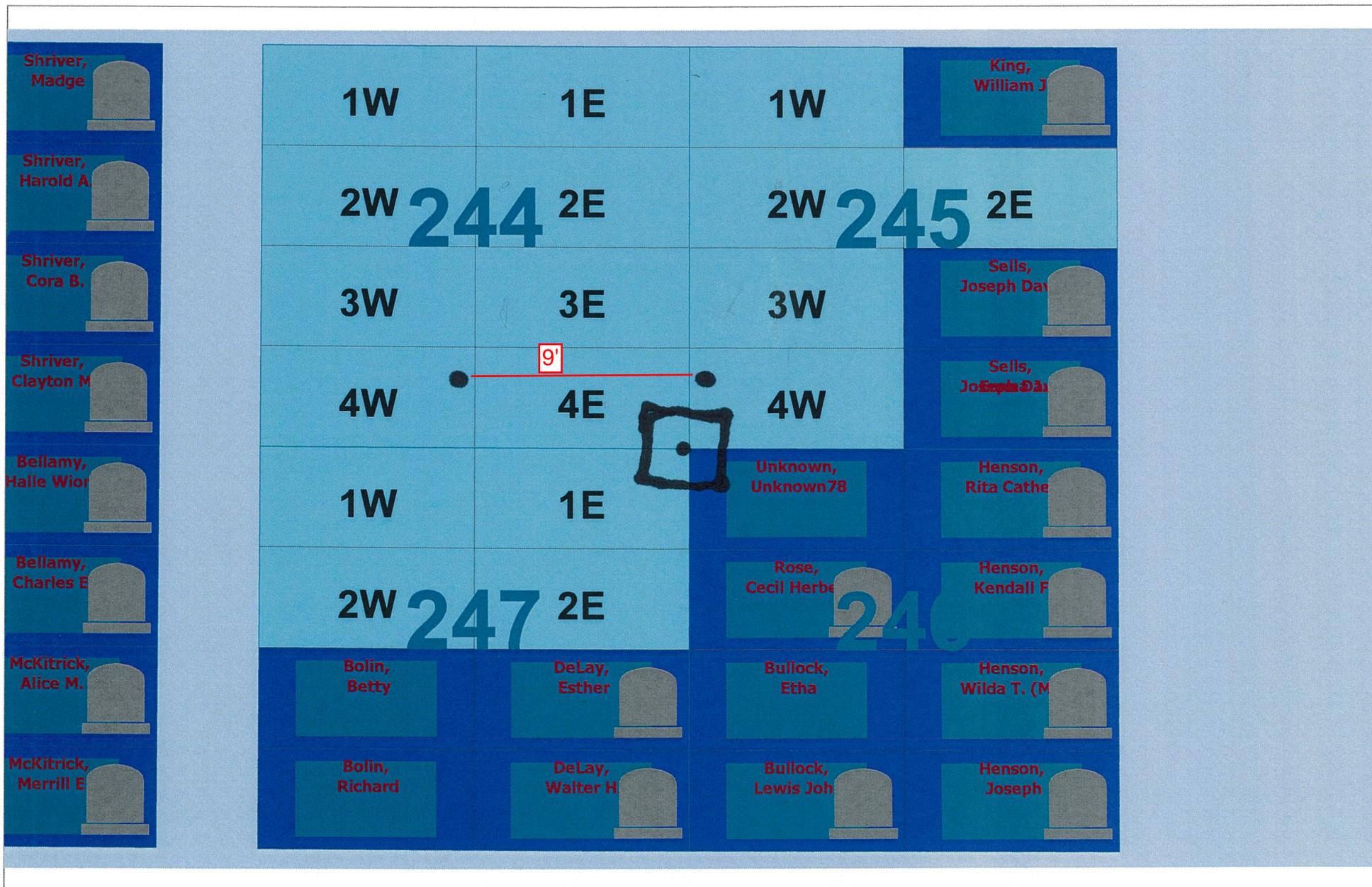
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Dublin Cemetery

Print Date: 10/9/2012



*The two dots represent the grade stakes in the attached pictures of the flag pole area. The dot in the box represents the current flagpole. The spacing between the grade stakes in the photos is 9' (9 feet) which is the same as the modlich rendering in "Attachment B."

Attachment E

Site Photos
Dublin Cemetery
October 2012



Looking North. Space between temporary stakes is 9 feet.

**SPECIAL COMMITTEE OF DUBLIN CITY COUNCIL
RECOGNITION OF DUBLIN VETERANS KIA
Thursday, September 6, 2012
4:00 p.m. – Council Chambers**

Minutes of Meeting

Chair Rick Gerber called the meeting to order at 4:10 p.m.
Committee members present: Mr. Gerber and Mr. Reiner
Committee members absent: Mr. Keenan (excused)
Staff members present: Mr. Hahn and Ms. Ott

Approval of Minutes

Mr. Reiner moved approval of the minutes of the meeting of June 28, 2012.
Mr. Gerber seconded the motion.
Motion carried unanimously.

Site and Design/Cemetery Space Review

Mr. Hahn stated that he would continue this review where the previous meeting discussion ended. Three sites were under consideration: (1) within the Grounds of Remembrance site; (2) the adjacent Indian Run Cemetery; (3) and within the main Dublin Cemetery. He had pointed out the flagpole area in the main cemetery. He also had informed Council of some archeological work that was planned for a particular field area within the cemetery. This is the location where it was rumored that indigents had been buried in the past.

Subsequent to the previous Committee meeting, that work has been conducted, and there are no indications of any burials within that field. Some City staff members recalled that in the early 1980s, no burials were conducted in that location because it was essentially a drainage swale. Later in the 80s, that area was filled in and leveled. There was also another small area within the cemetery where there are also rumors of unmarked graves and that area was also investigated. The results substantiated that there are several unmarked graves in that old section of the cemetery, which could have been indigent burials. Therefore, only the larger field area is clear of graves.

Mr. Gerber stated that his impression from the last meeting was that the area of greatest interest was the area immediately around the flagpole.

Mr. Hahn stated that Ms. Ott has conducted some analysis of that area.

Ms. Ott stated that there is no record that the plats were transferred to the Hilliard American Legion Post. A title search revealed nothing -- no land transfers were made. There are two options in moving forward. First, an affidavit could be obtained from the Hilliard American Legion Post to conduct a transfer of the deed. If there is any concern, the eminent domain process could be used. This would completely clear the title and the potential for any other future claims

on the land. The decision may depend upon the size of the space that is needed for the memorial. The current flagpole site is the size of half of a grave, and there are two burials immediately adjacent to it. To expand the footprint around the flagpole would involve its relocation, perhaps by only a few feet, or adding a memorial component adjacent to the current location of the flagpole.

Mr. Reiner asked what remains of the Lazelle American Legion Post, which once owned this property.

Ms. Ott responded that the Lazelle Post no longer exists and no remaining members could be located. The Hilliard American Legion Post is willing to coordinate plans with the City.

Mr. Gerber stated that he spoke with Judge Close, who has recollections of the previous Lazelle Post. Judge Close is fairly certain that any remaining membership was transferred to the Hilliard Post years ago. However, he was not aware of how many assets or proprietary issues were addressed.

Ms. Ott stated that staff contacted both the state and national American Legion offices, and there was no documentation.

Mr. Reiner asked if the Committee could give staff direction to pursue a quit claim deed to those parcels.

Ms. Ott responded that staff would contact Legal staff to inquire the appropriate process to be used and proceed accordingly.

Mr. Reiner stated that, even if that site is not selected for the KIA memorial, the City would own the land and it would be available for future planning purposes. If nothing else, there would be additional grave sites available for veterans.

Committee consensus was to direct staff to have Legal staff take the appropriate steps to acquire deeds to these parcels.

Ms. Ott stated that information regarding a specific site would be critical prior to any design discussion.

Mr. Hahn noted that a primary factor in the design is the desired scale of the project. Identifying the site and size information would be necessary for design purposes.

Mr. Gerber stated that he would favor the flagpole area in the cemetery, as it is in the center of the cemetery along the main drive into the cemetery. He would advocate a subtle, tasteful design.

Mr. Reiner stated that staff could determine how many square feet of space would be available at the flagpole site. Then a design idea could be proposed that would accommodate any future need to add names.

Nomination Policy

Mr. Gerber stated that identification of the names that should be included would involve checking past records and solicitation of information regarding fallen soldiers in prior wars.

Mr. Reiner stated that some variables are involved, but the honor would be reserved for those veterans who were killed in action.

Mr. Hahn stated that Council would need to give clear direction on their nomination policy criteria. Ms. Ott has researched the technical definition for KIAs.

Mr. Gerber stated that it should be consistent with the U.S. Department of Defense's definition of a KIA.

Mr. Hahn concurred. One variable would be related to geography. Would the memorial include names of Dublin KIAs only, or township KIAs, as well?

Mr. Reiner stated that the consideration involves, ultimately, how many names the memorial would accommodate.

Mr. Hahn responded that, at this point, there are clues to help quantify that number, but nothing more substantial.

Ms. Ott shared a list of five points for future policy consideration. Staff identified two communities that have very specific KIA memorials and asked about their policy considerations. The list reflects their input, which includes:

1. KIAs from which wars will be recognized? Records are better from World War I forward. Prior to WWI, records are more difficult to locate.
2. MIAs whose remains are found, but do not have any official cause of death determination.
3. City residency. There are some Dublin mailing addresses that are not within the corporate limits of the City of Dublin. How definitive should the policy be? For example, staff is checking to determine whether the birth certificate for an individual living in Marysville but born in Dublin Methodist Hospital lists Dublin as their place of birth on the birth certificate.
4. What should Council's involvement be in the nomination process? Council may want to specifically recognize individuals through the nomination process, rather than certain exceptions.
5. How/when would the recognitions occur – in conjunction with Memorial Day and Veterans Day? Anytime throughout the year?

Mr. Gerber stated that the Committee would examine those questions for a future discussion. He believes Memorial Day is the time specifically set aside for

those who have died in action. Dublin does not have an official Memorial Day observance, but that would be the best time for this recognition.

Mr. Reiner noted that another question is about honoring an individual who dies in enemy hands in concentration camps/prisons.

Ms. Ott responded that the policy may be clearer going forward than looking back.

Mr. Reiner stated that if there was validation of soldiers who died in the Revolutionary War or American Indian Wars, he believes those names should be included, as well. The recognition should include anyone for whom there is an actual record. The Department of Defense might have those records.

Ms. Ott responded that their records are maintained by county. The records from certain wars, such as the Mexican-American, are more difficult. She and Mr. Hahn have looked for professionals who assist with this type of research. Their recommendation is that Council consider investing resources in having a professional conduct that first line of review, publish that list in the newspaper and online, perhaps encouraging people who may know of former KIAs to submit that information to the City to be included in a validation/nomination process.

Mr. Gerber stated that, in regard to the protocol, it might be useful to speak with someone at the JAG office, either locally or at the Pentagon. The manuals for all branches of service are the same on this issue.

Ms. Ott stated that there is a subset of researchers who focus specifically on military personnel records. They have found a few who have done work for other cities that have conducted similar projects. They are checking their references now. The cost is estimated at less than \$10,000 to provide the City with a thorough list.

Mr. Gerber summarized that staff would follow through on the site detail and the nomination protocol.

Mr. Hahn stated that staff is seeking Committee direction regarding the preferred site.

Mr. Gerber asked if the committee gave any previous direction regarding the Grounds of Remembrance site.

Mr. Hahn responded there was nothing definitive stated. The Committee did note that "more equals less." The intent of the Grounds of Remembrance was appreciation of those in service, without the sub category of KIAs; the City cemetery is a resting place for known KIAs, both historically and in recent time. That makes the Dublin Cemetery a fitting place for such recognition.

Mr. Gerber stated that he views the Grounds of Remembrance as all-inclusive – all those who have served, including KIAs and MIAs. A place for more specific recognition of the KIAs is desired, and he believes the appropriate location is at the Dublin Cemetery. Having a KIA memorial on the Grounds of Remembrance takes away from what that site is to be about.

Mr. Reiner concurred. The KIAs are a special class of veterans and deserve a special memorial.

Ms. Ott asked if the Committee wants staff to bring back a process for design development.

Mr. Reiner stated that he believed the desire was to have more site-specific information. The size of the site will predicate the design. It should have the capability of accommodating the needs of future generations. Currently, there is only a flagpole. He believes the design should be elevated, but with sensitivity – a clearly defined space.

Mr. Hahn responded that they are now at the stage where they can present some graphic designs for the space as identified.

Mr. Reiner stated that the spatial definition would allow them to begin some design specifications.

Mr. Gerber stated that for this particular memorial, he advocates something impressive in an understated manner. The space should accommodate a speaker and some seating for ceremonies.

Mr. Hahn stated that the site would have some assembly space.

Mr. Reiner stated that European cemeteries often have contemplation areas and provide more appreciation for those who were once part of their lives. In America, the cemeteries only have headstones. He hopes this site has the space or a monument that is reflective of the sacrifice of these people, and gives them the honor they deserve.

Mr. Gerber stated that the memorials in Washington, D.C. allow ample space to walk around them.

Mr. Gerber stated that in regard to the protocol, some qualifications are necessary. However, he is more concerned with identifying the KIAs. It will be necessary to publicize the effort from time to time. Whether this effort involves a Council committee or whether it is a staff responsibility will have to be determined.

Ms. Ott stated that staff would secure professional services to provide a list of names. It is necessary to have a concept of the number of names involved to have a better indication of the size and design issues.

Other Business

A.C. Strip, 5482 Aryshire Drive, urged Council to visit New Lexington, Ohio to view their memorial. The memorial covers the three main wars.

Mr. Strip stated that he is present to follow up on a request he made several months ago. At that time, he was asked politely by several folks to allow Council Members to study the issue. He had asked for a naming of the Avery Park soccer field in honor of Captain Nick Rozanski. He does not want a memorial etched in stone. He is sensitive to the issue of precedent. If this is done for Captain Rozanski, it will be requested for those who follow. However, he would like to point out the following in regard to Captain Rozanski:

- The first student from OSU killed in action was Don Scott and today, OSU has Don Scott Field. Nick Rozanski was the first soldier that Dublin lost in Afghanistan. What the City does for Captain Rozanski does not mean the same must be done for everyone else.
- Captain Rozanski, who grew up in Dublin was on his third deployment.
- Captain Rozanski held those soccer fields dearly, as he participated there and was very involved in the area. It would be appropriate to have Captain Rozanski's remembrance at those soccer fields.
- In Dublin, schools have been named after people who lived in Dublin many years ago. That does not mean that every time a school is built the name is of someone who lived in Dublin.
- The state of Ohio is dedicating a strip of highway to Captain Nick Rozanski. However, that does not mean that every time a soldier is killed, a section of highway will be named after him or her.

Mr. Gerber inquired where that section of highway is located.

Mr. Strip responded that it is a section of Rt. 315 near OSU. The dedication will occur soon.

- Council recently named a park (Thaddeus Kosciuszko Park) after someone who never set foot in Dublin and perhaps never saw or heard of Dublin. Can we do any less for Nick Rozanski?
- Recognitions in honor of Nick, such as an upcoming golf tournament are being held by a number of groups.
- Nick was an officer in the military, who devoted much of his life to Dublin. Nick was the son of a Dublin mayor.

Initially, he considered pursuing an initiative and believes he could have easily acquired the necessary number of names to do so. If it were on the ballot, he does not believe many would vote against it. He could also have pursued a petition, easily acquiring 3,000 names. However, he does not want to embarrass anyone or the City. But it is now the time to do this. Other entities have

recognized Nick. The Dublin Fund has a memorial fund named after him. It is time the City recognizes Captain Rozanski. He was a unique person. He requests the Committee take action today to recommend this recognition to Council. He does not believe anyone would take issue with dedicating the soccer fields to Captain Nick Rozanski. He added that there is a 31-acre park named after someone who never heard of Dublin Ohio.

Mr. Gerber stated that as he shared earlier on the phone, this committee came about as a result, largely, of Nick's death. Its purpose is to explore how the City can better recognize KIAs – military who have fallen in the conflict. The direction of Council to the three committee members was not only to look at what had recently happened, but how the City should address KIAs -- past, present and future. The Committee is not attempting to delay anything, but the scope of the task is more expanded. This is the Committee's second meeting, and the hope was to have a recommendation for Council in September. However, as the discussion revealed tonight, staff needs more time for investigation. The Committee will likely meet again in October and then finalize a recommendation to Council. The minutes from this meeting will be forwarded to Council quickly. Council will be aware of Mr. Strip's request and comments. His preference would be for the Committee to ponder his request in the meantime and then make a recommendation to Council.

Mr. Strip stated that he believes he is mixing two very important, but separate and unrelated issues. The KIA issue is a very important issue that may require whatever timeframe Council determines is appropriate. His request is a separate, earmarked issue – naming a few acres in memory of a specific person. His request is that the Committee not mix this with the greater KIA issue, which goes backward and forward. His request is a specific, stand-alone issue. It may take a year before results are seen on the over-all KIA memorial issue – a valid, but separate issue.

Mr. Gerber stated that he recalls Mr. Strip's initial request, which was shared with Council soon after Nick's death, and that is when this Committee was formed. Council has directed the Committee to globally explore how the City can recognize all the KIAs.

Mr. Strip pointed out that this is a not a global issue. It is a specific request, which warrants a simply "yes" or "no." If the Committee has a negative recommendation, then he will proceed otherwise.

Mr. Reiner asked if the soccer fields in question currently have a name.

Mr. Strip responded that they do not.

Mr. Hahn stated that they do not. They are part of Avery Park. There is nothing within Avery Park with a sub-name.

Mr. Reiner asked for clarification that Mr. Strip is suggesting the soccer fields be named for Nick.

Mr. Strip responded affirmatively. He does not know if Darree Fields is named after any individual.

Mr. Hahn responded that it is simply a Celtic name.

Mr. Reiner noted that the City did not name anything after the previous KIA from this area.

Mr. Strip responded that the Veterans of Foreign Wars named a post after Wesley Davids, so there is something within the City that bears his name.

Ms. Ott stated that having a policy is one of the things that may be of help to the Committee. The City is working on a policy regarding memorial art in its public arts program. That policy will provide guidance on how spaces are identified/named. Some cities recommend having a timeframe between the passing of the individual and the naming of a location. This is a means to fully absorb the impact of that individual on the community, or the purpose of the space, so that it occurs in a fully thoughtful manner that is inclusive of other stakeholders that may not be at the table at the outset. She can provide that information to the Committee, if they desire to review it. There is a policy from either Fairfax or Arlington, Virginia that could provide guidance on the process.

Mr. Reiner stated that he was not been aware of any site that would have been appropriate for a special recognition for Nick Rozanski. However, Mr. Strip's request is for naming of this subsection of Avery Park, which had special significance to Nick. This proposed renaming of a tangible space in Avery Park can be discussed with the other Council members. Until now, he was unaware of what specific space was requested to be named in honor of Nick Rozanski. Mr. Strip stated that he had amended his original request to make it specific to Avery soccer fields and clarified that to Council.

Mr. Gerber stated that it certainly merits discussion, but as Ms. Ott has noted in the policy suggestions, having a longer timeframe between the death and the memorial action is sometimes appropriate.

Mr. Strip stated that this is the time to take action because the pain and loss is still very fresh. However, if the Committee disagrees, he is fine with that. He does want the Committee to act upon his request.

Mr. Reiner stated that the issue is what harm there would be in naming the soccer fields after Captain Rozanski in terms of policy issues. That is what will be discussed in the future. Part of the issue is that Council did not do any specific recognition of Wesley Davids, the last KIA, but his family did not make a specific request that the City do so.

Mr. Strip responded that it is not too late to do something for him as well.

Mr. Reiner stated that it would be addressed with the other part of the KIA memorial issue.

Mr. Gerber stated that, in fairness to all, there may be many KIAs from this community that Council is not aware of. Giving special recognition to Captain Rozanski is certainly something he can support, yet he does not want to treat another family unfairly by taking this action.

Mr. Strip stated that he does not know of anyone, other than Lance Corporal Wesley Davids. He was the first Iraq KIA, and that should be recognized. However, Mr. Strip did not suggest such recognition, as he is not aware of how Davids' parents would feel about that. He reiterated that Nick is the first Afghanistan KIA from Dublin, and Don Scott was the first WWII KIA from Columbus.

Mr. Gerber noted that in 1949, the Chicago City Council renamed Orchard Field as Chicago-O'Hare International Airport to honor naval aviator Lt. Cmdr. Edward H. "Butch" O'Hare, a Medal of Honor recipient from Chicago who died in World War II. Lt. O'Hare was the first paratrooper from Illinois that died in the war.

Mr. Strip responded that O'Hare Airport is named in his honor. That is why he believes this recognition for Nick is appropriate. He is not asking that the name of anything be changed.

Mr. Gerber stated that this could be presented to Council at Roundtable on September 10 for discussion. He cannot speak for the other five members. They may want staff to further review the issues that have been raised at this meeting.

Mr. Reiner stated that Mr. Strip's request has been clarified to something specific, and he believes it is a fair request.

Mr. Gerber stated that Avery Park currently houses several soccer fields, baseball diamonds, etc.

Mr. Hahn stated that Mr. Strip is requesting that a specific section of the park – the soccer fields -- be segregated for this naming purpose.

Mr. Strip stated that it would be the soccer fields only. He added that the soccer fields exist today because of Nick Rozanski and a few others who were advocates for soccer years ago.

Mr. Gerber stated that he understands now that it would not rename Avery Park, but simply dedicating the soccer fields within the park in his honor. What is envisioned -- a plaque with his name, or language to commemorate Captain Rozanski on a plaque?

Mr. Strip responded that he would leave that decision to staff. He would probably suggest, "These soccer fields are dedicated to the memory of Captain Nicholas Rozanski."

Mr. Gerber stated that would seem to suggest some type of placard in a prominent area.

Mr. Strip stated that with Council's permission, it might be something paid for, developed, and installed by a group of private individuals.

Mr. Gerber summarized this is not renaming Avery Park, but a recognition displayed at the Avery Park soccer fields, paid for by private donations.

Mr. Gerber asked if staff would need to provide more detail on the location and what the plaque would look like.

Mr. Strip stated that he requests Council's approval of the concept of dedicating the soccer fields in the memory of Captain Nick Rozanski. Details would be provided later about whether it would be a plaque or other, and it would need to be approved by Council.

Mr. Reiner stated that the Committee can bring this item up at the next Council meeting under Roundtable.

Mr. Strip stated that he would like to have this done before the state completes their recognition of Captain Rozanski with the roadway section dedication.

Mr. Gerber summarized that the significant factors in this recognition are that Nick Rozanski was an officer in the U.S. army who was killed in action in a war zone, and he was a long-time Dublin resident who was serving in his third deployment.

Mr. Gerber asked if staff needs any further information/direction.

Mr. Hahn stated that if this is the direction of Council, based on the Committee's recommendation, staff will proceed to carry out this project.

Mr. Strip reiterated that it is the concept approval that he seeks at this time; details are to be presented later and are also subject to Council's approval. He emphasized that this would be paid for by private funds.

The next meeting will be held on Thursday, October 18 at 8:30 a.m. in Council Chambers.

The meeting was adjourned at 5:12 p.m.

**SPECIAL COMMITTEE OF DUBLIN CITY COUNCIL
RECOGNITION OF DUBLIN VETERANS KILLED IN ACTION (KIA)
Thursday, June 28, 2012 – Organizational Meeting
8:30 a.m. – Council Chambers**

Minutes of Meeting

Chair Rick Gerber called the meeting to order at 8:30 a.m.
Committee members present were Council Members Keenan and Reiner.
Staff members present were Mr. Hahn and Ms. Ott.

Mr. Gerber stated that the purpose of this Special Committee of Council is to consider concepts of what the City can do to enhance the Grounds of Remembrance as it relates to those killed in action and any other enhancements to the Grounds as well. He asked Mr. Hahn to comment on the Indian Run cemetery (adjacent to the Grounds of Remembrance), and whether there is space for burials of KIAs or additional land for other enhancements.

Mr. Hahn stated that in regard to the Grounds of Remembrance, it would be important not to take away from it, or overwhelm what currently exists there. The Indian Run cemetery originally had four walls surrounding it. His understanding is that there was a financial issue related to maintenance, which resulted in only three walls remaining at this time. Perhaps the fourth wall could be reconstructed and the design could incorporate inlays with names, given that when there are military ceremonies at the Grounds of Remembrance there are people in attendance in this vicinity. The Dublin Veterans group actually purchased a new stone for Capt. Nicholas Rozanski in recognition of being killed in action. Another suggestion he would like to bring forward is that the Dublin Cemetery adjacent to Dublin Community Church is the site of a ceremony each Memorial Day. However, there is nothing in place – other than a flagpole – to mark the spot where this ceremony is held. There is some opportunity to enhance this area, given that this is used for such ceremonies -- perhaps enhancing the existing flag pole, or making an improvement to the speaker area for ceremonies. There is also a relatively large field in the cemetery with no headstones. In this field, it is believed that indigent burials took place years ago and the graves are not marked. (He shared an aerial of the Dublin Cemetery with the Committee.) He pointed out the original cemetery boundaries. It is speculated that, in the past, rocks were piled at the edge of the original cemetery and pushed back as more burials were done, resulting in an area at the southern portion of the cemetery where the land is mostly rock. As he has indicated, there is a separate area where it is believed the indigent burials took place. In the latter part of July, the City will have some testing done with ground sonar, radar and imaging to determine whether individual graves can be identified in the field area. He added that no one living today has ever observed a burial in this location. In fact, Bill Grubaugh contacted former employee Danny Johnson who spent time in the cemetery as a child. He recalls the rock debris pile, but does not have any knowledge of indigent burials in the other section. This information has been verbally passed down through the generations. The testing will hopefully establish whether or not there are burials in this location.

Mr. Reiner stated that after the investigation is completed, it could result in more cemetery space being available.

Mr. Hahn responded that the odds are that the burials can be substantiated by this investigation.

Mr. Hahn added that he is aware that the Committee is not focused on the Dublin Cemetery with this initiative, but he wants them to consider this location in this discussion. There are open areas in the Dublin Cemetery, with little landscaping. The 20 plus graves around the existing flagpole area were purchased by a group of the Lazelle Post 411 of the American Legion. There are some burials in this location -- some are marked and some spots are vacant. The concrete pad for the flagpole itself occupies half of one grave space. The spaces are 4x8 feet.
(He shared a photo of this area.)

Mr. Keenan asked that staff research this matter.

Mr. Reiner recalled that at Crosswoods, an office building was built and the Legion Post was given a lodge in exchange for their land. The lodge has now been abandoned and someone else owns the lodge. That American Legion Post does not exist as far as he is aware.

Mr. Gerber stated that Lazelle could be the name of a military general as well.

Mr. Hahn stated there is a bronze plaque with this name at the Dublin Cemetery. Perhaps the group dissolved and was taken over by another American Legion. The other group may not know that these cemetery lots are theirs. Staff will do further research to learn the history of Lazelle Post 411.

Mr. Keenan stated that it is a good idea to improve the existing area at the Dublin Cemetery, but he believes that some are interested in having something at the Grounds of Remembrance to commemorate KIAs as well.

Mr. Gerber concurred.

Mr. Keenan stated that reconstructing the north wall at the Indian Run cemetery adjacent to the Grounds of Remembrance is an interesting concept, which could include names and recognition.

Mr. Gerber added that in view of the investment made with the Grounds of Remembrance, it is important to find a balance with what makes most sense – whether something at the adjacent cemetery or the Grounds of Remembrance or both.

Mr. Hahn stated that the stone for Capt. Rozanski for the Grounds of Remembrance has been ordered. There is some fundraising underway, as he understands.

Mr. Gerber stated that it is important to find a balance in recognition of all veterans – deep, heartfelt recognition of MIAs, KIAs, and not one group over another.

Mr. Hahn stated that at the time of the Veterans Committee meetings, there was debate about emphasizing one category of veterans over another at the memorial –

those injured, those killed in action, those missing in action, and those who served and came home – all categories. They cautioned the City should exercise care in not recognizing one aspect over another.

Mr. Gerber stated that for this reason, perhaps the eternal flame or freedom flame would best serve the purpose.

Mr. Reiner commented that another important consideration would be the maintenance issue for any fire or water features. He could envision in both or one location having a KIA recognition, and that the City research and find the names of those from WWI and WWII as well. Modlich Monument can sandblast the names on any type of surface.

Mr. Keenan asked if a reconstructed north wall at the Indian Run cemetery would be a good location for this.

Mr. Reiner responded that he would support having something done in both the Indian Run and the Dublin Cemeteries. He is aware that Capt. Rozanski's mother goes to the Dublin Cemetery regularly to visit his grave.

Mr. Keenan stated that is a good point, as it is the site where the veterans are buried.

Mr. Hahn stated that it will be interesting to learn how many KIAs there are in Dublin – he is aware of the earliest in the Dublin Cemetery as those who died in the Civil War.

Mr. Keenan asked about the memorial wall in the Veterans Park where people can leave items in the tubes. Are people using it?

Ms. Ott stated that few items are left in the tubes.

Mr. Keenan asked what is done with the items left at the wall.

Ms. Ott responded that she will check to see how many items have been left at the wall and what has been done with them.

Mr. Reiner stated that Mrs. Rozanski indicated she was not aware that the memorial wall existed at the Veterans Park.

Mr. Keenan responded that there was much publicity at the time it was opened, but probably not much since that time.

Ms. Ott added that it is also important to communicate what is done with the items left at the wall.

Mr. Keenan stated that this would be a nice story for the newspapers around Memorial Day or Veterans Day. He had understood at the original discussion that the artifacts were to be displayed somewhere in the City.

Ms. Ott stated that it would be an issue of personal privacy as well as the timeframe of displaying such items.

Mr. Gerber asked what has been done at the Grounds of Remembrance to recognize MIAs and KIAs.

Mr. Hahn responded that the limestone circular includes emblems – it is close to the loggia. In addition, the MIA and KIA flags are flown to recognize these categories.

Mr. Gerber stated that his understanding is that it is difficult to identify the location of the individual burials in the Indian Run cemetery.

Mr. Hahn stated that is correct. It is a typical cemetery, where little care was given to it in the past and the tombstones were scattered. There are many unmarked graves. The City knows, in general, how many were buried and who they are, but the actual location of each grave is not known.

Mr. Gerber asked the Committee for their thoughts about next steps.

Mr. Reiner stated that the practice of late in the U.S. is to acknowledge individual people, as has been done at the NYC 911 memorial and the Vietnam Memorial. Small towns with monuments in their center city have monuments listing the war dead. Listing people individually seems to be the expectation. The slab in the north wall at the Indian Run cemetery would allow inscriptions of the KIA names. Including a flat marker in the Dublin Cemetery with a slab and monument would be good and would have a memorial type of appearance with oak leaves, etc. In traveling Europe, one can observe war memorials in every town.

Mr. Keenan stated that perhaps the names could be added to the top of the wall at the Indian Run cemetery, which would make the names at a level where they are more readable.

Mr. Hahn stated that this wall would be against the ravine near the woods. It would be in the Veterans Park, but technically not a part of the Grounds of Remembrance.

Mr. Keenan stated that seems positive with respect to the architecture.

Mr. Hahn agreed, noting that he is hesitant to add anything to the Grounds of Remembrance as it exists. It is an issue of respect for the existing artwork, not one of obtaining permission.

Mr. Hahn noted that he believes there remains a need to address the existing flag pole at the Dublin Cemetery and needed enhancements. There was significant controversy about the Grounds of Remembrance as it did not include traditional types of recognition – emblems, eagles, names, etc. Given that the Dublin Cemetery is very traditional in nature, this may be an opportunity for those who would desire a location separate from the Grounds of Remembrance for this recognition.

Mr. Reiner stated that a monument at the Dublin Cemetery could accommodate winged victory with a wreath over the names, memorializing all the veterans on one side, the KIAs on another side. This could be a concrete monolith in black granite. The flagpole that exists would become much more significant with a monument surrounding it.

Mr. Keenan asked if spaces would be needed to accommodate such a monument.

Mr. Hahn responded that if it were constructed at the existing location of the flagpole, the only need would be to determine the ownership – Lazelle Post 411 owns the spaces.

Mr. Gerber stated that an owner could deed cemetery plots to another without the City being aware of it, correct?

Mr. Hahn responded that this could not occur without the City being notified and acknowledging the transfer. The only exception might be a probate matter that could impact this. But proof of the probate court decision would be needed to confirm ownership.

Mr. Gerber stated that at this point, he is interest in pursuing concepts for both cemetery locations. He believes the Committee should explore options for both.

Mr. Hahn noted that the fourth wall at the Indian Run cemetery would require a significant length -- 160 feet -- of stone wall, the cost of which is \$125 per lineal foot. This cost would be another consideration.

Mr. Hahn stated that Modlich Monuments can take some concepts and flesh them out with sketches to show what they could look like.

Mr. Reiner added that Carmine Menduni of Columbus Art Memorial also does excellent work, and his daughter is a famous sculptor and a Dublin resident. She is currently in Italy carving limestone sculptures. This is another great resource.

Mr. Keenan noted that Jerry Modlich did the Fire Department 911 beam monument. His cost was half of the estimates given by other companies. He is a Dublin resident as well.

Ms. Ott noted that the art conservator the City has retained is also a GSA contractor for historic cemeteries. Perhaps a condition assessment is needed for the current grave markers at Indian Run cemetery. Often, people have good intentions for preservation, but the efforts are poorly executed.

Mr. Hahn noted that many who do this work are not knowledgeable. Restoration work of this type may be a sole source situation.

Ms. Ott stated that the decision can be made at a later date, after the Committee visits the site.

The consensus of the Committee was to have staff research some options, including costs, bring back the info to the Committee, so that the Committee can make a recommendation to Council.

Mr. Gerber asked that staff check into the Lazelle Post 411 ownership issues and whether those plots can be acquired by the City. That will determine the boundary area within which enhancements can be done.

Ms. Ott indicated that she has started an image collection for memorials. This includes examples from around the country. She will make copies and give them to the Committee on Monday.

Mr. Gerber asked how much time staff will be needed to research all of this information. Mr. Hahn responded that perhaps an intern can do some of the research. The military may have some search tools available and there are records for Dublin, Ohio. Mr. Gerber noted that some cities have an office for veterans, keeping records, etc. Maybe that should be maintained for the cemetery by the City. The military records maintained at the federal level typically indicate the hometown only of the veterans.

Mr. Hahn commented that the challenge may be in gathering all the names to make sure all are included. It may be important to leave space in the design in case there are some names missing.

Mr. Reiner noted that he remains concerned with the weathering of the letters at the current Grounds of Remembrance sign as well as the bricks. Perhaps staff should have further discussion with specialists about filling the letters in with epoxy to try and preserve them, and the pros and cons of that. The names are already hard to read. Mr. Hahn responded that the vertical limestone column at the Justice Center with the names is in good condition. There is less dirt and debris that impacts the lettering for such vertical monuments. The epoxy paint does require periodic maintenance. The consensus of the Committee was not to determine the specific location of a memorial at this time and to flesh out some of the concepts prior to the next meeting.

The next meeting will be held on Thursday, September 6 at 4 p.m. in Council Chambers.

The meeting was adjourned at 9:23 a.m.

Clerk of Council