

# RECORD OF DISCUSSION Planning & Zoning Commission Thursday, April 6, 2023 | 6:30 pm

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The Planning and Zoning Commission took the following action at this meeting:

#### 1. Ashland Multi-Family Development at PIDs: 273-012284 & 273-002453 23-016INF Informal Review

Multi-family development consisting of 300 residential units and a standalone residential clubhouse for a $\pm 19$ -acre site zoned Office Laboratory and Research District.
North of the intersection of Blazer Parkway with Ashland Service Road
Request for review and non-binding feedback for a future development application under the provisions of Zoning Code Section 153.066.
Aaron Underhill, Underhill & Hodge LLC
Zachary C. Hounshell, Planner II
614.410.4652, zhounshell@dublin.oh.us www.dublinohiousa.gov/pzc/23-016

**RESULT:** The Commission provided non-binding feedback for a 300-unit multi-family development in the Dublin Corporate Area Plan. The Commission was generally supportive of the residential use on the site. The Commission recommended additional complementary uses be provided on the site to contribute to the mixed-use intent of the district. The Commission challenged the applicant to think about how the site integrates with the surrounding properties through site layout and open space.

#### **MEMBERS PRESENT:**

Yes
Yes
Yes
Yes
Yes
Absent
Yes

#### **STAFF CERTIFICATION**

DocuSigned by:

Each Hourshell

Zachary C. Hounshell, Planner II



"Thank you for the opportunity to share concerns with the Planning and Zoning Commission. I appreciate the time and energy you put into your roles on the Commission. Thank you for hearing citizen concerns and fostering positive engagement. Everywhere you look in the Bridge Street District, there is new development in process. It seems these developments are happening at a rapid pace with several projects in-flight concurrently. I understand that development proposals to the Planning and Zoning Commission must be evaluated solely on the contents of that given proposal. However, the changes that new developments specifically involving increased density bring do not live in a vacuum in real life. There are real impacts to residents and despite best planning efforts by developers and City staff, not every outcome can be predicted. I am concerned that too many projects are happening all at once and in doing so, visibility of future impacts is blurred with nearby residents to deal with the fallout."

Ms. Call asked if any Commission member wished to move the cases to the regular agenda for discussion. No member requested the cases be moved.

### Towns on the Parkway, Section 2 at PID: 273-013211, 23-023PP, Preliminary Plat

A Preliminary Plat to create a 49-unit, single-family, attached residential development on a 3.41acre site located southwest of the intersection of Tuller Road and Village Parkway and zoned Bridge Street District, Sawmill Center Neighborhood.

### Towns on the Parkway, Section 2 at PID: 273-013211, 23-024FP, Final Plat

A Final Plat to create a 49-unit, single-family, attached residential development on a 3.41-acre site located southwest of the intersection of Tuller Road and Village Parkway and zoned Bridge Street District, Sawmill Center Neighborhood.

Mr. Way moved, Mr. Supelak seconded approval of the Consent Agenda cases to recommend City Council approval of the Preliminary and Final Plats with the following conditions:

- 1) The applicant make any minor technical adjustments to the plats prior to submission for acceptance to City Council; and
- 2) The applicant dedicates necessary easements on the Tuller Flats PL 1, LLC property to the west of the Towns on the Parkway development to the City no later than conditional acceptance of the Section 2 public improvements to the satisfaction of the City Engineer.

<u>Vote:</u> Ms. Harter, yes; Mr. Supelak, yes; Mr. Way, yes; Ms. Call, yes; Mr. Schneier, yes; Mr. Fishman, yes.

[Motion approved 6-0.]

Ms. Call swore in meeting attendees intending to provide testimony on the cases on the agenda.

#### **NEW CASE**

# • Ashland Multi-Family Development, PIDs: 273-012284 & 273-002453, 23-016INF, Informal Review

A multi-family development consisting of 300 residential units and a freestanding residential clubhouse on a  $\pm$ 19-acre site located north of the intersection of Blazer Parkway with the Ashland Service Road and zoned Office Laboratory and Research District.

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#### **Case Presentation**

Mr. Hounshell stated that this is a request for an Informal Review. An Informal Review is an optional first step in a Planned Unit Development process. An Informal Review provides the applicant the opportunity to receive non-binding feedback from the Commission at the formative stage of a project. Following an Informal Review, the applicant may submit a formal Rezoning and Preliminary Development Plan (PDP) application for a formal recommendation by PZC to City Council. The 19-acre site is zoned Office Laboratory and Research District and is located north of the intersection of Blazer Parkway and Ashland Service Road. The flat site is currently vacant and has ±510 feet of frontage on Blazer Parkway and is located ±810 feet from I-270. The Cosgray Ditch and a FEMA regulated Special Flood Hazard Area run through the northern portion of the site, and there is a tree corridor along the eastern edge of the site. The site is located within the boundaries of the Dublin Corporate Area Plan (DCAP), which is a Special Area Plan approved by City Council in 2018 and updated in 2022. The DCAP area extends from West Bridge Street to the southern border of the City, is to encourage a variety of uses and amenities for business employees, hotel visitors and residents on the east side of Frantz Road, utilizing new open spaces as focal points and usable amenities and to support new infill residential development at key locations within the area. The purpose of the DCAP was to update a legacy office district, which was lacking in amenities. This particular site is located in the MUR1 - Metro/Blazer subdistrict of the area plan. The area plan outlines a number of vacant sites with the District; this site is labeled as Site 6 in the plan. The recommended uses for this site are office and tech uses and residential as a subordinate use to office. This site will have additional use opportunities if a proposed northsouth connector road links Metro Center to Blazer Parkway. This would create additional connectivity and provide some relief to the traffic on Frantz Road. This interior site should have a minimum height of 4 stories and a maximum height of 6 stories. With this application, the applicant is proposing a multi-family development, consisting of 7 residential structures and 300 residential units, which is an approximate density of 16 units/acre. Approximately 450 parking spaces are provided, which is 1.5 spaces per unit. In the proposed site plan, the parking area will be a buffer between existing development to the east and southwest, which is primarily flex office, office and industrial uses with large surface parking areas. A central park open space area will be located between 5 of the centrally located buildings on the site. This open space area will be connected to adjacent areas by a number of shared-use paths. The development includes the extension of a north-south public street connection to the northern property line between Blazer Parkway and Metro Place S. At this point, the layout is conceptual only. The applicant has provided conceptual elevations, which propose a modern architectural style and materials. The building heights vary between 3 and 4 stories, although the recommended building height for this area is 4-6 stories.

The following questions have been provided to guide the Commission's discussion:

- 1) Does the Commission find the proposed use meets the Special Area Plan and Future Land Use recommendations within the Community Plan?
- 2) If the Commission is supportive of the use, does the Commission support the proposed layout of the site?
- 3) If the Commission is supportive of the use, does the Commission support the height and massing of the residential buildings?
- 4) If the Commission is supportive of the use, does the Commission support the design and layout of open space throughout the site?
- 5) Additional considerations by the Commission.

# **Questions for Staff**

Mr. Way inquired the rationale for the proposed entrance location.

Mr. Hendershot responded that the proposed location has not been finalized. A Traffic Impact Study (TIS) will analyze where the public street should tie into Blazer Parkway, as well as the intersection control. The location is flexible at this point.

Mr. Way stated that it appears that the connector street would need to connect through private property to the north. Is this the ideal location, or are there other alternatives that might have less impact on private property, or a better alignment?

Mr. Hendershot responded that at this stage in the project, they have looked only at the conceptual connection between Blazer Parkway and Metro Place South that is shown on the DCAP. The public street location and details will need to be studied further. They will attempt to minimize impacts to the properties to the north.

Ms. Harter inquired if the proposed park area reflects the applicant's interest or the City's. The applicant can clarify their intent with that space.

Mr. Supelak inquired how the unit density aligns with the DCAP.

Mr. Hounshell responded that the Area Plan does not identify a minimum or maximum unit per acre for residential. That is currently at the discretion of the Commission and City Council. This development would be the first residential product in this area, so it would set a precedent for what will be seen in the future.

Mr. Schneier requested clarification of the number of required parking spaces.

Mr. Hounshell responded that item is also not identified in the Area Plan. A planned district allows some flexibility. Whatever happens with that planned district will be reflected in the area rezoning for MUR-1. At this point, there are only recommendations regarding appropriate parking.

Ms. Call requested clarification of the residential infill expectations of the approved DCAP specific to the Blazer Parkway area.

Mr. Hounshell responded that the DCAP recommends residential as infill development subordinate to a separate use. The DCAP identifies office as the primary use with residential use as an appropriate subordinate use within the District.

Ms. Call inquired if there are any caveats in regard to location of the residential use within the DCAP area.

Mr. Hounshell responded that the Plan indicates that residential should not be located along I-270. This site is not located adjacent to I-270.

# **Applicant Presentation**

<u>Aaron Underhill, attorney for the applicant, 8000 Walton Parkway, Suite 260, New Albany, OH</u> stated that other representatives are present to speak more specifically to the design. The DCAP reflects the City's vision to turn what is primarily a single-use neighborhood into a mixed-use environment. The question is whether the mixed use should be in each proposed project, or if a single use can be proposed as a catalyst for future projects. What they have proposed reflects the latter. Having a core residential area will be important in attracting other uses. They believe this development, which is not in the Bridge Street District, will complement the DCAP area. The Pizutti Planning and Zoning Commission Meeting Minutes – April 6, 2023 Page 5 of 9

Company built two buildings north of this property many years ago, so they are familiar with this area.

Eric Buck, V. President of Development, Pizutti Companies, 629 North High Street, Columbus, OH stated that they are familiar with this area and are looking forward to working with the City on this project. They have met with staff several times and are aware of the importance of a north-south connection for the City. Their site plan has been laid out accordingly. The Cosgray Corridor is a great amenity feature for their project, as is the existing tree lined perimeter and shared-use trail. Some of the site constraints are its narrow frontage on Blazer Parkway and the awkward radius in the southwest portion of the site. Additionally, the Cosgray Corridor contains the floodplain and a utilities easement. There is also a utilities easement along the northern border of the site. Consequently, the development had to be located to the south of the Cosgray Corridor. The buildable portion of the 19-acre site is closer to 14-15 acres, resulting in a density of 20 to 22 units/acre. The focal point of their site plan is the greenspace, which is important to the City. A future north-south public street runs through the site, as well as a future potential connection north of the site. The site also reflects future potential pedestrian trails connecting to the existing shared-use trail on the northeast.

<u>Jeffrey Pongonis, Principal, Landscape Architecture & Planning, MKSK, 712 Park Street, Columbus, OH</u> reviewed the walkability and scale of the site plan. Several of the buildings will front the proposed public street, so it has been emphasized as a street, not a drive. There may be some onstreet parking, similar to what exists in Bridge Park. In regard to the earlier question about the open space – approximately 2.5 acres will exist centrally, with a few more acres scattered around the site. They will leverage the Cosgray Corridor with a connection to Smiley Park. There is limited frontage along Blazer Parkway, and the geometry is awkward; however, the intent is to locate the clubhouse along Blazer Parkway, identifying this as a residential neighborhood.

Mr. Buck stated that the proposed architectural massing is characterized by a simple, modern block form. The material palette is a dark masonry brick as the primary material, mixed with a lighter fiber cement and wood accents.

#### **Commission Questions for the Applicant**

Mr. Schneier inquired if the pedestrian pathways within the development were intended for non residents.

Mr. Buck responded that the paths would be intended for the residents in the development; however, a connection will be provided to the existing public shared-use path on the northeast.

Mr. Schneier inquired the reason for a proposal for seven buildings versus fewer taller buildings.

Mr. Buck responded that it was based upon the parking needs of the units. The intent was that the parking be located as close as possible to the residents' front doors. With taller buildings, residents would have to walk a greater distance with their groceries, etc.

Mr. Schneier stated that 1.5 parking spaces per unit is proposed. Could they be satisfied with fewer parking spaces?

Mr. Buck responded that they would not be able to limit that number by much. He believes 1.5 spaces is appropriate for this development. With a product like this, there are potentially more 2-bedroom units, which will likely mean two cars. On weekends, the site could be stressed with a lower number of parking spaces.

Mr. Schneier inquired if they have conducted recent studies about density and parking spaces.

Mr. Buck responded that they have not with this site, specifically, but it would be included in their process when the TIS is conducted. He understands the Commission's interest in limiting the hard surfaces, but they believe 1.5 spaces for this site is appropriate. They will continue to look into that as the process proceeds.

Mr. Way requested that he identify the location of the two existing Pizutti buildings.

Mr. Buck stated that they developed two 4-story office buildings north of this site and one further to the east. They no longer own the buildings.

Mr. Way inquired what uses are anticipated for the ground stories of the buildings located along the public street.

Mr. Buck responded that they would be residential units.

Mr. Way inquired if they considered any other type of uses for the ground level units, such as workspaces, creating a live/work type of environment. It would start to change the character of the street.

Mr. Buck responded that their intent is to provide those type of uses in the clubhouse. It will be a central gathering place for residents and an opportunity for a co-working, lounge space.

Mr. Way inquired if the clubhouse would be a private facility.

Mr. Buck responded affirmatively. It would be an amenity for the residents.

Mr. Fishman inquired if the applicant had considered providing parking under the buildings.

Mr. Buck responded that they looked at various ways to provide parking, and they believe the way the site has been laid out is the best use of the space. The appropriate amount of parking per building is provided.

Mr. Fishman inquired the number of bedrooms and what would be the ratio.

Mr. Buck responded that the units would be a mix of one and two bedrooms, with a ratio of 50-50.

Mr. Fishman stated that experience has shown that with even a 1-bedroom unit, there are two occupants, and typically, two cars. With only 1.5 parking spaces per unit, where will the overflow parking be accommodated? Will there be on-street parking?

Mr. Buck responded that what they have been seeing with some of their other developments is that not every unit has two vehicles. Some residents are sharing vehicles, using ride-share services, walking to work, or using scooters and bicycles. With this location, they believe a lower parking ratio would be acceptable.

Mr. Fishman responded that in Bridge Park, that has not been the case. Many of the one-bedroom units have two residents and two vehicles, and there is a demand for onstreet parking there. The parking situation concerns him.

Mr. Underhill noted that Mr. Schneier's comments seem to have reflected an opposite view, a need for fewer parking spaces.

Mr. Schneier responded that he is interested in reducing the amount of asphalt, and he was taking into mind changing mobility trends.

Ms. Call stated that this is the Informal Review stage. If this project proceeds, there will be a future opportunity to look at the planned unit development text.

Mr. Pongonis noted that their experience with multi-family developments in the Midwest indicates a typical ratio of one vehicle per bedroom, even in suburban areas. The reason that number works is that on any given night or weekend, only 90 percent of the residents are at home. The parking balance of one space per bedroom works well in central Ohio. Mr. Supelak inquired if the applicant knows that anecdotally, or if there is available data reflecting that information.

Mr. Pongonis responded that the data generally tracks in that manner. Another trend impacting this is the fact that more people are working from home.

Mr. Supelak stated that any available data they have would be beneficial to the City on an ongoing basis. We need to partner in understanding that data.

Ms. Rauch responded that as this project moves forward, staff would make sure that data is provided.

Mr. Supelak stated that in a district such as this, the City could benefit from the applicant sharing their resources that guide their design choices.

Mr. Underhill responded that at the next stage, they would attempt to provide that information.

Ms. Harter stated that it would be helpful to have data regarding garages for residential developments, as well.

Ms. Call stated that this parcel is 19 acres. There is abutting single-story development on one side and an empty lot between this parcel and I-270. Was there any investigation into expanding the site to include more property with a mixed-use nature?

<u>Michael Chivini, Ex. V. President, Pizutti Companies, 629 N. High Street, Columbus, OH</u> stated that Pizutti has considered that potential, and they have been in contact with the property owner. Unfortunately, they are not in a position to move forward with anything at this time. They have considered that site as a potential for a Phase 2. However, because of easements and Cosgray Ditch, it is a very complicated parcel.

Mr. Way stated that Pizutti previously brought forward a proposal for another project in Metro Place.

Mr. Chivini responded that they did bring it forward as an Informal Review, as well; however, they are not focusing on the Metro Place site at this time.

Mr. Way stated that a power line defines the Metro Place site.

Mr. Chivini responded they own the property that extends from the power easement to the north.

Mr. Way inquired if the property to the south is owned by Rock Hill Associates.

Mr. Chivini responded affirmatively.

Mr. Way inquired if this particular parcel is owned by Ashland.

Mr. Chivini responded affirmatively.

# **Commission Discussion**

Ms. Call requested the Commissioners to respond to the discussion questions that were provided:

- 1) Does the Commission find the proposed use meets the Special Area Plan and Future Land Use recommendations within the Community Plan?
- 2) If the Commission is supportive of the use, does the Commission support the proposed layout of the site?
- 3) If the Commission is supportive of the use, does the Commission support the height and massing of the residential buildings?
- 4) If the Commission is supportive of the use, does the Commission support the design and layout of open space throughout the site?

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Mr. Schneier stated that he is supportive of the proposed use and the conceptual development, understanding that at a future review, the parking issue will be looked at in greater detail. He would provide a qualified "yes" to all the questions.

Ms. Harter responded that she is also supportive of the use and proposed layout. She is interested in seeing how the opportunity for a work/live use could be incorporated in the project. She is also supportive of the proposed height and massing, although she believes the opportunity for garages or carports should be considered further. She likes the open space opportunities. She would like to see the balconies be usable spaces, enhanced mailbox designs, and rooftop solar opportunities be considered.

Mr. Way stated that as Mr. Underhill stated, the question is if the projects should be mixed use on each parcel or a single use as a complement to the overall development. He believes there should be mixed use throughout the development, although he does not know if it should be on each parcel. Mixed use should be integrated into everything. Currently, we are looking at only one parcel, but there is surrounding vacant land. We are interested in repositioning a 1980s office park, so it is important to think bigger. Every investment in the area going forward needs to contribute to that repositioning. The question he would ask is if this is the last move of the old way of doing things, or the first move in a new way of doing things; he hopes it is the latter. He is very supportive of a mix of uses, and this area needs a residential use to bring some life into it. Some creativity is needed regarding what other uses in a live/work environment might be possible. The goal should be if people live and work within this area, they should be able to walk to work. The challenge is how to integrate the residential so that it is not necessary to drive to work. He believes the proposed density is too low. He believes the proposed site plan is a 1980s approach to housing. The Cosgray open space opportunities are critical. They could be the start of something unique in this area. The Cosgray area should have buildings, not parking. The open space in the center of the development should not be keeping people out; it should be contributing to the entire area. There may be more than one option with the roadway connection, perhaps not all vehicular. He understands the challenge of introducing mixed use in this area, which is not on a major road. However, the uses could be destination uses, such as a restaurant with a pickleball court.

Mr. Supelak stated that he is supportive of the proposed residential use. It is the first step toward revitalization of the area. What complementary amenities could work here? The Goat House is a good example of a destination that would not be just for residents. A public gym facility might be another option. The question is how to tether the proposed use to the surrounding community. He is supportive of the proposed height and massing, although there is opportunity for it to be different. He is not opposed to the density. The parking along the perimeter is unfortunate. He likes the central greenspace. Although it is sequestered, there are adequate openings into and out of it. Perhaps the pedestrian pathways could be connected with the intent of drawing in the public. The layout of the public roadway will drive the way this site is developed. There are at least four road layouts that could work with this site. He is less concerned about having mixed use on this site. Mixed use done well could be fruitful, but the wrong mixed use in this area will die a slow death due to ability to serve only the immediate area. Even if this site is residential, surrounding mixed use developments can follow later. The conceptual architecture is agreeable, but it needs to change from building to building to add differentiation.

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Mr. Fishman stated that the original intention of the Community Plan for this area was for it to be a revenue generator for the City, not residential, but that did not happen. The residential here should be special. He would like to see the parking addressed underground, as it would eliminate the need for much of the blacktop. The Asherton apartment community on Brand Road is one of the most successful in this area. It has water ponds around its perimeter and is a beautiful project. He would encourage them to consider something similar.

Ms. Call stated that she agrees with many of Mr. Way's comments. The Code for this subdistrict in the DCAP calls for residential use supporting not only office but other uses, including personal services, retail, restaurant, etc. Ancillary uses to residential are needed in this area. We are in a post pandemic environment, and many people now are working from home or have flexible work schedules. It is important not to let the pendulum swing too far the other direction, however, and end up with only residential. Because there is no longer a demand for what was originally the plan, the intent is to be flexible with what can be developed here, as long as it is done well. The Commission is tenuously supportive of the residential use. This is a PUD, so there is flexibility in the plan; ideally, the area would be larger.

Mr. Underhill thanked the Commission for their feedback. The applicant will work on some creative ideas to bring back for the next review stage.

#### **COMMUNICATIONS**

Ms. Rauch reminded Commissioners of the following upcoming meeting dates:

- 1. The Board and Commission recognition and swearing-in ceremony will be held on Monday, April 10 at 6:00 pm in Council Chamber.
- 2. The Community Plan Update Work Session is scheduled for 6-8 pm, Monday, April 17 in Council Chamber. City Council, Planning & Zoning Commissioners and Architectural Review Board members will participate.
- 3. The Community Plan Update Public Meeting is scheduled for 6-8 pm, Tuesday, April 18 in Council Chamber.
- 4. The next regular meeting of PZC is scheduled for 6:30 pm, Thursday, April 20, 2023.

Ms. Call stated that she attended the American Planning Association (APA) conference in Philadelphia this past weekend. Many of the sessions were very good. She encouraged fellow Commissioners to access some of the sessions when they become available online.

#### **ADJOURNMENT**

The meeting was adjourned at 7:50 p.m.

<u>Rebecca Call</u> Chair, Planning and Zoning Commission

Judith K. Beal Assistant Clerk of Council



# RECORD OF DISCUSSION Planning & Zoning Commission Thursday, January 20, 2022 | 6:30 pm

The Planning and Zoning Commission took the following action at this meeting:

#### 1. 3 Metro Place at PID: 273-010449 21-156INF

#### **Informal Review**

Proposal:	Informal review and feedback for the construction of two, four-story, multi-family buildings consisting of 265 units, amenity spaces, and associated site improvements within the context of a framework plan. The 27.48-acres site is zoned Office, Laboratory and Research District and Planned Unit Development, Waterford Village.
Location:	Southwest of Metro Place South $\pm 2,400$ feet west of the intersection with Frantz Road.
Request:	Informal review and feedback under the provisions of Zoning Code §153.050.
Applicant:	Jamie McNally, The Pizzuti Companies
Planning Contact:	Nichole M. Martin, AICP, Senior Planner
Contact Information:	614.410.4635, nmartin@dublin.oh.us
Case Information:	www.dublinohiousa.gov/pzc/21-156

**RESULT:** The Commission provided review and feedback on the proposal noting appreciation of the applicant providing a larger vision and further refinement of the concept. The members supported the connectivity provided for pedestrians, vehicles, and open space; and sensitivity to environmental features. The Commission expressed support of residential in the Metro Area, but expressed concerns about location along I-270 and the challenges that accompany this use, including aesthetics and noise. The Commission encouraged the applicant to provide further refinement of the architectural design and the opportunity for the reduction of surface parking and inclusion of structured/covered parking.

#### **MEMBERS PRESENT:**

Warren Fishman	Yes
Mark Supelak	Yes
Rebecca Call	Yes
Leo Grimes	Yes
Lance Schneier	Yes
Kim Way	Absent

#### STAFF CERTIFICATION

—Docusigned by: Ncluble M. Martin

Nichole M. Martin, AICP, Senior Planning

# **MEETING MINUTES**

# **Planning & Zoning Commission**

Thursday, January 20, 2022

## CALL TO ORDER

Ms. Call, Chair, called the meeting to order at 6:30 p.m. and welcomed everyone to the January 20, 2022 Planning and Zoning Commission meeting. She stated that the meeting also could be accessed at the City's website. Public comments on the cases were welcome, both from meeting attendees and from those viewing at the City's website. Remote viewers could submit questions or comments during the meeting by using the form under the streaming video at the website. Their comments would be relayed to the Commission by the meeting moderator. The City is interested in accommodating public participation to the greatest extent possible.

#### **PLEDGE OF ALLEGIANCE**

Ms. Call led the Pledge of Allegiance.

#### **ROLL CALL**

Commission members present:	Rebecca Call, Warren Fishman, Lance Schneier, Mark Supelak, Leo
	Grimes
Commissioners excused:	Kim Way, Jane Fox [no longer will be serving as Council
	liaison/Commissioner]
Staff members present:	Jennifer Rauch, Nicole Martin, Thaddeus Boggs, Michael
-	Hendershot, Chris Will, Tina Wawszkiewicz

#### **APPROVAL OF MINUTES AND ACCEPTANCE OF DOCUMENTS**

Mr. Grimes moved, Mr. Fishman seconded approval of the December 8, 2021 meeting minutes and acceptance of the documents into the record. <u>Vote:</u> Mr. Supelak, yes; Mr. Schneier, yes; Mr. Grimes, yes; Mr. Fishman, yes; Ms. Call, yes. [Motion approved 5-0.]

Ms. Call stated that the Planning and Zoning Commission is an advisory board to City Council when rezoning and platting of property are under consideration. In such cases, City Council will receive recommendations from the Commission. In other cases, the Commission has the final decision-making responsibility. Anyone who intends to address the Commission on administrative cases must be sworn in. Ms. Call swore in those present who anticipated testifying on the administrative cases.

#### **INFORMAL REVIEW**

#### 1. 3 Metro Place at PID: 273-010449, Informal Review, 21-156INF

Ms. Call stated that this application is a request for Informal Review and feedback for the proposed construction of two, four-story, multi-family buildings consisting of 265 units, amenity spaces, and associated site improvements within the context of a framework plan. The 27.48-acre site is zoned Office, Laboratory and Research District and Planned Unit Development, Waterford Village, and is located southwest of Metro Place South  $\pm 2,400$  feet west of the intersection with Frantz Road.

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#### **Staff Presentation**

Ms. Martin stated that this proposal was previously considered by the Planning and Zoning Commission on November 16, 2021. In response to the Commission's feedback, revisions to the plan have been made and are presented tonight for further consideration and feedback. There are two sites under consideration this evening. Phase 1, Site 7, is a 12.75-acre site located southwest of Upper Metro Place S. partially within Metro Center and partially within Blazer Research District. Phase 2, Site 6, is a 19.01acre future development site located north of Blazer Parkway and south of Smiley Park within the Blazer Research District. In response to the Commission's previous comments, the applicant has provided a conceptual framework plan, as well as phasing. Phase 1 will be a multi-family residential development located in proximity to the potential future development. The site will be connected via greenways to the overall park network within the City. The conceptual plan proposes vehicular access from Metro Place South to Blazer Parkway and establishes a grid in which future development could occur in an orderly manner. This area is within the Dublin Corporate Area Plan (DCAP) Special Plan area. Even though the site has a variety of existing zoning classifications, it is proposed to be rezoned to a Planned Unit Development. The Community Plan is the guiding document. The DCAP highlights specific development sites for opportunity, which the City is interested in leveraging for redevelopment to invigorate its legacy office areas. The sites under consideration are Sites 6 and 7, which have an additional level of detail beyond the Future Land Use recommendations, which are MUR1 and MUR2. Site 7 is recommended for a variety of uses, including office development, high-density multifamily, and hospitality. The intent is to add buildings of height along the highway and complement the surrounding office buildings, providing activity 24 hours/day. Site 6 is intended to provide a residential use to support the surrounding office and technology uses.. Both pedestrian and vehicular connectivity would be provided and the quality of greenspaces emphasized. [Images of the surrounding development character shown for context.] The surrounding office structures include one nine-story and two four-story buildings reflecting the traditional architecture typical when Metro Center was built. The western edge of the site is adjacent to I-270. The applicant is seeking the Commission's feedback on the proposed Phase 1 site plan, including the site layout, uses and development character. Consistent with the previous iteration, the revised proposal for Phase 1 is for two, four-story, multifamily buildings, containing approximately 265 units with a density of 21 dwelling units/acre; the Community Plan contemplates 30 dwelling units/acre. Surface parking is proposed on all four sides of the buildings, including adjacent to I-270. A private amenity space is located centrally. The buildings are proposed to be primarily clad in a dark gray brick with a wood-look Nichiha material used for architectural accents. The buildings include modern loft fenestrations with black frames. Outdoor patios and shared roof-top terraces are incorporated into the building design. The following questions have been provided for the Commission's discussion:

- 1) Understanding the development framework plan, is the Commission supportive of the proposed use for the Phase I site, based on the Community Plan and surrounding context?
- 2) Does the Planning and Zoning Commission support the conceptual site layout including building, parking, and open space locations for Phase I?
- 3) Is the Commission supportive of the conceptual mass, scale and height of the buildings?
- 4) Is the Commission supportive of the proposed architectural character and building materials?
- 5) Is the Commission supportive of the conceptual development framework for the Future Phase?

#### **Commission Questions for Staff**

Mr. Fishman stated that when this area was rezoned, the argument was made that the existing office tenants were in need of amenities, such as restaurants, health spas and uses, which would eliminate their need to drive elsewhere for those needs. The timing of this proposed project off; it would place more people within this area, still without adding any amenities. That does not solve the problems of

the empty office buildings and the need for the existing office users to drive elsewhere for needed amenities. His understanding was that mixed-use would be considered first. This plan would exacerbate the existing problem.

Ms. Martin responded that it is correct that the intent of the DCAP Special Area Plan is to reinvigorate the legacy office space within the City, particularly with the recent pandemic experience and the ways in which people now are working. To remain competitive as a municipality, the intent is to re-think how we look at some of these established areas within the City. The DCAP was well timed to provide a framework to catalyze development within the area. It is a question of which should come first, the people or the restaurants. Typically, people are needed first to support the restaurants and create 24-hour vitality in the area, including on weekends. This area is very quiet on the weekend.

Ms. Call asked Ms. Rauch to review the timeline and Community Plan recommendations for this particular area.

Ms. Rauch stated that DCAP in its original form was approved in 2018. The Community Development Committee (CDC) and representatives of the property owners of the inner loop of Metro Center have been focusing on possible improvements for that area, particularly along Frantz Road, including the branding, uses and mix of development that would be appropriate there. Proposed amendments for that inner loop area are being introduced to City Council at their next meeting on January 24, with anticipated approval at the second reading of the legislation.

Ms. Call inquired about the proposed recommendations.

Ms. Rauch responded that the proposed amendments focus on the opportunity for infill development in the area along Frantz Road and propose more density and intensity to support redevelopment within the Metro Center area.

#### **Applicant Presentation**

Jim Russell, Executive Vice President, The Pizzuti Companies, 629 North High Street, Columbus, OH 43215, stated that he has been with The Pizzuti Companies for 24 years, and for that length of time, they have attempted to market this site while developing three of the adjacent office buildings. Although the site has great visibility, it is a challenge to add more office where there is already an abundance of office space. They were very excited when the City began to advance discussions on how to invigorate this area. Along with a desire to include beautiful projects, it is essential to function within the existing market; this factor determines where they can invest money. The recent experience with Metro Center has been that high occupancy and restaurants have left the area. It is important to evolve with the market, and today, people want to live closer to where they work. They also desire a walkable, connected environment with respite areas. The question is how to achieve that within an older, established office park. The City's efforts are commendable; not all communities in Central Ohio are doing this. The opportunity to add intensity and density here will generate the in/out traffic the businesses will need to energize the area. Mixed uses are needed here, and they are willing to take the chance on adding residential to an area that was not traditionally residential, because it reflects the current market. They have advanced acquisition of the adjacent property, per the Commission's previous direction. Council's input tonight will provide them more comfort on improving and advancing the project.

Mr. Schneier inquired if the proposed architectural design reflects the applicant's desires or what they perceive the Commission to desire. Have they explored other designs that were not advanced for various reasons?

Mr. Russell responded that if a design will not work both financially and with the market, they would not propose it. They take pride in how a development looks and interacts and have attempted to create a design with a unique feel that fits within the neighborhood and existing buildings. Although adjacent to

I-270, the proposed buildings also will be adjacent to and have views of green areas. There is an opportunity to create a hidden, but connected oasis. They believe the proposed architecture will meet the market.

<u>Jeff Pongonis, Principal, MKSK, 462 S. Ludlow Street, Columbus, OH 43215</u>, provided an overview of the site plan, including the size, scale and location of Sites 6 and 7, which are located in the middle of the study area. The proposal aligns with the Dublin Corporate Area Plan. Adding some residential use will provide density and reinvigorate the existing single-use office park. It will also create a series of connectivity opportunities, including roadways, sidewalks and trails and make a connection to Cosgray Ditch and Smiley Park, which run east-west of the site. To the left of the site is an opportunity for a connection from Metro Place to Blazer Parkway. They would like to connect the City's landscape and regional green assets to Metro South and Blazer, making it not only a focal point for the proposed projects but for the entire Metro Place corporate area. In response to Mr. Fishman's comment about the intent to add amenities to this office park, it is important to provide the density first. In addition to people working there, people living there would provide 24-hours/day life within the area that will support restaurants and retailers. [Reviewed the framework plan of Phase 1 and Phase 2 for the two sites.]

In Phase 1, connection will be provided from Metro Place South and a street-like environment created in front of the Phase 1 buildings. The site plan illustrates a possible connection to Blazer Parkway, beginning to create a street grid and walkable neighborhood that is connected to the public streets and also to the greenway system. There are constraints with the Phase 1 site, including overhead, east-west power lines and an underground, east-west gas line. The site plan places the buildings north of those lines; infrastructure, parking, stormwater and some open space have been placed south of those lines. They are attempting to use the site as efficiently as possible to create a neighborhood environment. The main drive enters the site from the north and extends south to the Phase 2 site. It is not designed to end at a parking lot with head-in parking, but a street with parallel, on-street parking. Another constraint is the Cosgray Ditch and floodplain. As reflected on the site plan, the interior courtyards will be rich, robust with amenities and pool. The exterior of the site will be landscaped well and will be connected to the Phase 2 site and the east-west greenway corridor.

<u>Liz Meso, Senior Designer, M+A Architects, 775 Yard Street, Columbus, OH</u>, stated that this site has a long throat entrance, which will be leveraged to create the impression of a hidden oasis. The primary architectural material is masonry; the secondary material is a wood-like fiber cement panel. From a massing perspective – there will be two buildings of a simple block form, which will relate to the adjacent office buildings. The biggest asset is the expansive (nearly an acre), hidden garden in the center. It will not be gated but provide a connection with the amenities along Cosgray Ditch. The stormwater retention component will provide a water feature surrounded by a shared use path. The trail network will provide a benefit not only for the residents of the proposed development but also the nearby office workers. Because of the gas and electric easements, the buildable area is approximately 0.86 acres; the proposed density of Phase 1 is 31 units/acre; the density of the entire 12.6-acre site is approximately 20 units/acre.

#### **Commission Questions**

Ms. Call inquired if consideration had been given to a taller building and more units.

Mr. Russell responded that they appreciated the fact that the City was encouraging them to go bigger and taller. They considered the potential for an 8 or 9-story podium building, but the economics did not work. At staff's suggestion, they also contacted adjacent property owners regarding the potential for a shared parking arrangement, which would allow them to consider a higher-density development. However, no property owner was interested in shared parking. Consequently, they have proposed 4story structures, which will be consistent with the adjacent office buildings. Ms. Call stated that he had mentioned a podium building, so she assumes they investigated the potential of elevating the building and providing parking underneath.

Mr. Russell responded that they had done so, as they were aware of the opportunity provided by the existing 9-story building to the north. However, if they had been able to propose the 9-story building, it would have over-shadowed the adjacent 4-story buildings to the east. They have considered all the possibilities and proposed a building that is economically feasible but also complementary to the surrounding development.

Mr. Schneier inquired if the proposed number of parking spaces was driven by Code requirements or the market. Hypothetically, if the City were to permit fewer parking spaces, would that impact their ability to consider a higher building?

Mr. Russell responded that they typically look at the market, also knowing that they must meet Code requirements. There is no available adjacent parking, and the potential residents of these luxury residential units would object to a necessity to park a distance from their building. They do not believe it would be advantageous to lower the number of parking spaces to build a higher building. Their proposal is based on both the market and the site.

Mr. Schneier noted that if the intent is to market this as a luxury residential project, none of the parking appears be covered.

Mr. Russell confirmed that it was not.

Mr. Fishman stated that consistent with his previous comments on this proposal, he is not enthused about its nearness to and view of I-270. Podium parking for the same number of units would have permitted more greenspace in place of the proposed surface parking. For many reasons, if he were one of the prospective residents, he would prefer parking beneath the building rather than an outside parking lot.

Mr. Russell responded that the costs require a tradeoff, and their preference is to invest in the quality of the rental units. They believe the site plan provides a large amount of greenspace and the desired connections for the Metro Place residents. They have looked at all the options and attempted to achieve the right balance here, while making the economics work.

Mr. Fishman stated that the Commission is not looking for another Bridge Park development here. However, this is an entrance point to the City, and it is important to have as much greenspace here as possible. He would be much more in favor of podium parking than what is proposed.

Mr. Russell responded that although not expected to replicate Bridge Park, the City's desire is for higher buildings and greater density, which is similar to Bridge Park. There is more greenspace and green connections here than exists in Bridge Park. People prefer choices. While some folks desire living within a more active area, like Bridge Park, there are also people who want to live near but not in it. Their preference is a quieter place in the evening, but with connections and greenspace. This would provide a place for the adjacent legacy office workers to live nearby. The issue is identifying the mix that will work with the market.

Mr. Fishman stated that one of the primary issues the neighborhood residents voiced when the rezoning of this area was being considered was the need to preserve the greenspace. He would encourage the applicant to eliminate a view of even more vehicles. Because the proposed buildings will exceed three stories, they will have elevators, which makes podium parking more feasible. That would be more desirable than surface parking and buildings located close to the highway.

Mr. Russell stated that they do not disagree, but this is primarily an economic issue. They constructed the two adjacent office buildings with underground parking, but that was made economically feasible only by the City investing in the project. Building costs have increased significantly today. However, with

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this location, the current housing market and available housing, he believes people will be interested in living here.

#### **Commission Discussion**

Mr. Supelak stated that the issue with the previous iteration was that there was no context. The applicant now has provided that in a meaningful manner. In spite of the many site constraints, the proposal reflects sensitivity in many ways. His primary discomfort stems almost solely from the relationship of the proposed residential to the highway. The building's relationship to I-270 remains the same as in the previous version – fully facing the highway. As he has continued to consider this issue, his position has become even more adamant. Dublin does not have residential uses located adjacent to highway. This entire corridor is comprised of large-scale commercial buildings. In scouring the entire outer edge of this area, there are only one or two small points where residential abuts the expressway, and those areas are well endowed with tree buffers. What is proposed here would be an exception, and his personal discomfort is increasing due to that factor alone. He is not generally averse to placing a residential use within this area; such an inclusion would be beneficial. He agrees with the need for sequencing residential and retail development. He is not averse to residential being located on Site 7, but is not supportive of residential abutting the highway. There remains an opportunity for a mixed use. It may require further manipulation of the massing and parking in order to expand the buffer more robustly and avoid having a residential building with a direct view of I-270. Buildings located adjacent to a highway are the least desirable in which to live. He applauds the positive elements -- the connections, the creative use of the floodplain and detention pond, and treating the drive aisle as a streetscape. However, the building on the left remains a major concern.

#### **Public Comment**

The following public comment was received:

Gerald Kosicki, 4313 Wyandotte Woods Blvd., Dublin, OH, 43016:

"There is much to like about this, but the lack of covered parking seems to be a huge issue. Can you really call this a luxury apartment with just a parking lot?"

<u>Deb Allard</u> stated that she previously worked at Quantum Health. When Quantum Health located in Metro Place, the employees were advised of four or five potential residential areas within the area. Cardinal Health also is located nearby, so there are many employees who might be interested in the proposed residential units. She believes there is potential interest, but agrees that the location next to the highway would be an issue. Perhaps a stone wall in addition to a tree buffer could be considered

Ms. Call noted that the area adjacent to I-270 lies within the purview of the State not the City.

Mr. Grimes stated that he has the same concerns about the location of a residential building up against a freeway. He believes there is a need and demand for this product within this area, and that there is an opportunity to include residential here, providing vitality 24 hours/day within Metro Place. He has concerns that the architectural design does not fit well with the existing office buildings. Additionally, what is proposed cannot be called luxury residential, when the only parking provided are uncovered parking lots. If he were paying for luxury residential, he would not want his car sitting outside for a lengthy period of time, even if he worked within that area. He likes the park space and the connections to the existing Cosgray Ditch. In summary, the exterior of the structure seems common, rather than exceptional. He believes the proposal needs much more work, particularly in regard to visibility of the freeway, to make it an appealing opportunity, The massive amount of surface parking in this area is a significant issue.

Mr. Schneier stated that there appears to be a theme. He does not object to a residential use in this area. Dublin cannot fight what he believes to be a permanent trend and force more office development.

There is less need for additional office today, and the City is not unique in that aspect. Therefore, the proposed use is not a concern; the density and the parking are issues. A larger building that made a statement along I-270 would be more appealing. Is it our desire that people drive by and not notice the development because it fits within the surrounding area, or do we want people to notice it because it is outstanding? He believes it is complementary to what exists there, but is that the desired standard? As the first residential development in this area, there is the potential to make it very special, which he does not believe this is.

Mr. Fishman stated that the applicant has done a commendable job in creating a Concept Plan that meets what is expected. He was serving on the Commission in 1977 when the Metro Center was developed, and there was significant objection to placing a commercial use there at that time. He agrees with his colleagues that there is a need for something special here. He really objects to having more surface parking. These residential units are being referred to as luxury apartments; personally, he would not be interested in a luxury apartment that had no garage, especially in a commercial area and potential vandalism issues. If this concept worked, however, people living in these units will be able to walk to work in Metro Place. He attempted to look up the percent of people who live and work in adjacent buildings, and found the percent to be very low. In that case, most of the residents of the proposed apartments would not work in Metro Center and will rely upon their vehicles. What he would prefer to see is simultaneous development of the residential use and retail amenities, such as restaurants. That would encourage the residents of these apartments to remain within the area. That was the vision sold to the Commission when they agreed to the rezoning of this area -- the idea that the office workers could walk to a nearby restaurant for lunch. He would like to see something really special here. In his experience, the next developer will mimic the first. If this project is spectacular, the next one will be, as well. The layout is very nice; the applicant has provided what was requested. However, more greenspace is needed; what is not needed are buildings located next to the highway. He has no objection to placing a residential use within the area, but, as the first such development here, it must be more spectacular, have underground parking, significant greenspace and water features.

Ms. Call stated that if this were an independent site plan with no relationship to I-270, what is proposed is phenomenal. The applicant has utilized a build envelope with some very challenging components, including the narrow neck entry, Cosgray Ditch and the utility easements. The mass and scale of the different size, multi-story buildings -- Buildings A and B, is phenomenal. Because it is a secondary building material, the Nichiha building material is not an issue. However, the Commission is an administration body, and its decisions must be based on the Community Plan. Because discussion of that topic is anticipated at the next City Council meeting, she will be interested in seeing if Council provides any direction to the Commission concerning the Community Plan. With the current vision defined by the Community Plan, it would be necessary to either make the building higher, shift the residential density to the back of the site, or perhaps, make the leg of Building B, which faces I-270, a mixed use. There is already plenty of office space in the area, and today's work environment is shifting. She compliments the applicant on the exceptional framework and detail of the Concept Plan. The Commission is interested in what the applicant would propose for the second parcel; a residential development would work there, as it would not be located next to the freeway. There should be some creative parking solutions available that would not negatively impact the economics of the proposal. The Commission recognizes that this is a challenging parcel, which has been a liability for the property owner for several years. However, the Commission must look at the longevity of this particular area with an awareness of the shift in the workplace, decreasing the need for office use.

Ms. Call inquired if the applicant would like to provide any additional comments or desired additional clarification from the Commission.

Mr. Russell stated the conceptual renderings are not completed architectural designs. They would construct something much more enhanced; that is a hallmark of The Pizzuti Companies. Their company is typically the first developer, and as such, they work out the more difficult issues with the Commission and City Council to ensure the final products would be financially feasible. They can meet those challenges. As has been stated, this is a changing environment, which has been occurring for some time. He would like to clarify his reference to luxury apartments. They will be investing money in the rental units, not parking facilities, as the market indicates that renters are seeing a high level of comfort, finishes and amenities, and are willing to pay for that. What they would build here would meet that need. In his personal experience, there is a difference in the places in which this generation and the following want to live. He has experienced apartment living adjacent to a highway and understands the concerns; however, the construction world also is evolving, and due to glazing, buffering and other options, many of those issues can be mitigated. They would like to have the Commission's support on advancing the project, addressing as many of the issues and comments as possible. It is important to have a level of comfort in investing additional dollars to look deeper into those issues. They are willing to explore opportunities, such as a partnership, to address the concerns.

Ms. Call stated that she could not provide any significant support until City Council's discussion at its next meeting concerning future directions for the Community Plan.

Mr. Supelak stated that outside the context of the highway, there are many nice components of the Concept Plan. His primary concern is that Dublin does not have residential uses located along the highways. As he stated with the previous iteration, any residential proposal must reflect a high level of sensitivity. Unfortunately, the revised proposal continues show a building facing and located even closer to the highway. That is the critical point. It would be essential for the applicant to resolve that issue, perhaps by incorporating mixed-use or by locating the residential buildings differently, not adjacent to the highway. The immediate view from a balcony or front door should not be of the highway.

Mr. Fishman stated that it has been said before that if a developer cannot build a project that is an attribute to Dublin as well as financially feasible for the developer, it should not be built. Unless there is underground parking, more greenspace and an architectural "Wow" factor, he cannot support this project. He has no objection to placing residential in this area, but perhaps it should be in the next phase.

Ms. Call thanked the applicant for their presentation.

#### 2. Bright Road Senior Housing & Healthcare Residences at 7315 & 7379 Sawmill Road; 3870, 3876, 3888, 3900, 3950, 3960, 4000, & 4030 Bright Road; and PID: 273-012155, 19-115CP, Concept Plan

Ms. Call stated that this is a request for review of a Concept Plan for a full service, 55 and over, healthcare and housing community. The 21.50-acre site is located northeast of the roundabout of Emerald Parkway and Bright Road and zoned Restricted Suburban Residential District, Planned Commerce District, and Planned Unit Development District, Northeast Quad.

#### **Staff Presentation**

Mr. Will stated that this site is located in east Dublin, north of Bright Road, west of Sawmill, east of Emerald Parkway and south of the Life Time Fitness facility. The 22-acre site also includes approximately 3.5 acres of City-owned property. The Community Plan Future Land Use recommendations are Neighborhood Office/Institutional and Parks/Open Space in the northwest corner of the site. The Bright Road Special Area Plan provides further recommendations, seeking to strategize to preserve key natural features, encourage greater open space and connections and protect and buffer



# RECORD OF DISCUSSION Planning & Zoning Commission Tuesday, November 16, 2021 | 6:30 pm

The Planning and Zoning Commission took the following action at this meeting:

# 1. Three Metro Center at PID: 273-010449 21-156INF

#### **Informal Review**

Proposal:	Informal review and feedback for construction of two, four-story, multi- family buildings containing 265 units, amenity spaces, and associated site improvements. The 12.75-acre site is zoned Office, Laboratory and Research District and Planned Unit Development District.
Location:	Southwest of Metro Place South $\pm 2,400$ feet west of the intersection with Frantz Road.
Applicant:	Lori Bongiorno, M+A Architects
Planning Contact:	Chase Ridge, Planner II, AICP Candidate
Contact Information: Case Information:	614.410.4656, cridge@dublin.oh.us www.dublinohiousa.gov/pzc/21-156

**RESULT:** The Commission provided non-binding feedback on the proposal to construct two, multi-family buildings on a 12.75-acre site on Metro Place South. Members expressed mixed opinions regarding the residential use along I-270. The Commission sited concerns with the site layout, primarily regarding public access to the proposed open space. Members expressed that the project should be taller and denser, if residential is to be built on the site. Members generally agreed that the exterior of the buildings needed more masonry, and that the architecture should be more unique.

#### **MEMBERS PRESENT:**

Jane Fox	Absent
Warren Fishman	Yes
Mark Supelak	Yes
Rebecca Call	Yes
Leo Grimes	Absent
Lance Schneier	Yes
Kim Way	Yes

#### STAFF CERTIFICATION

DocuSigned by: Chase J. Ridge

Chase Ridge, Planner II, AICP Candidate



Terraces, and Case 3 – Jerome High School Classroom. She inquired if any Commission member requests to have one of the cases moved to the regular agenda for discussion purposes. [No member requested that a Consent Case be moved to the regular agenda.]

## **CONSENT AGENDA**

### 2. Towns on the Parkway at PID: 273-008811, Amended Final Development Plan, 21-160AFDP

Amendment to permit terraces on select front-facing, end units for a recently approved attached, single-family development. The 11.61-acre site is zoned Bridge Street District, Sawmill Center Neighborhood and is located northwest of the intersection of Village Parkway with John Shields Parkway.

#### 3. Jerome High School at 8320 Hyland-Croy Road, Amended Final Development Plan, 21-162AFDP

Allowance for a  $\pm 11,550$ -square-foot modular classroom building. The 88.17-acre site is zoned Planned Unit Development District and is located northeast of the roundabout of Hyland-Croy Road and Brand Road.

Mr. Supelak moved, Mr. Way seconded approval of the Consent Agenda cases.

<u>Vote:</u> Mr. Way, yes; Mr. Fishman, yes; Mr. Supelak, yes; Ms. Call, yes; Mr. Schneier, yes. [Motion approved 5-0.]

Ms. Call swore in those individuals intending to give testimony at the meeting.

# **NEW CASES**

# 1. Three Metro Center at PID: 273-010449, Informal Review, 21-156INF

Informal review and feedback for construction of two, four-story, multi-family buildings that are cumulatively 258,000 square feet in size consisting of 265 units, amenity spaces, and associated site improvements. The 12.75-acre site is zoned Office, Laboratory and Research District and Planned Unit Development District. The site is southwest of Metro Place South  $\pm 2,400$  feet west of the intersection with Frantz Road.

#### Staff Presentation

Mr. Ridge stated that this is a request for an Informal Review and nonbinding feedback on a proposal to construct two, four-story, multi-family buildings on a 12.5-acre site located on Metro Place South. The northern portion of the site is heavily wooded and sparse vegetation exists on the southern portion. Cosgray Creek runs along the southern property line, and I-270 is located immediately to the west. The site encompasses two zoning districts: Office, Laboratory and Research District and the Waterford Village Planned Unit Development District. The entirety of the site is within the Dublin Corporate Area Plan (DCAP), which calls for a mix of uses, including Residential, up to 30 dwelling units/acre. Additionally, it promotes walkability and increased amenities and vibrancy outside of typical office hours. This particular site is identified as Site 7 in the DCAP Plan, which calls for four to eight-story buildings as well as higher density, multifamily and hospitality uses. The site is surrounded by office buildings and, to the north, hospitality uses. The buildings within that area

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range from four to nine stories in height and are typically constructed of glass, stone and concrete. There is a significant amount of surface parking immediately adjacent to the site.

The proposal is for construction of two, four-story buildings: Building A (159,084 square feet) and Building B (98,775 square feet) containing 265 dwelling units (1, 2, and 3-bedroom units), a centrally located courtyard, a pool, 387 parking spaces, and public open space on the southern third of the site. Access will be retained from Metro Place South. Conceptual architecture has been provided for the Commission's consideration. The four-story buildings will have a fifth floor amenity space on select corners. The buildings will be contemporary in design, utilizing dark, earth-tone colors, with a number of balconies on each elevation. The first-floor amenities include a lobby, fitness center and lounge area. Conceptual materials include a charcoal color fiber cement panel and Nichiha vintage wood cement panel. The DCAP recommends high quality materials, including but not limited to brick, stone, glass, metal, concrete and wood. Inspirational images of the open space and courtyard area were provided in the meeting packet. The following questions are provided for discussion:

- 1) Is the Commission supportive of the proposed land use based on the Community Plan and surrounding context?
- 2) Does the Planning and Zoning Commission support the conceptual site layout including building, parking, and open space locations?
- 3) Is the Commission supportive of the conceptual mass, scale and height of the building?
- 4) Is the Commission supportive of the proposed architectural character and building materials?

# **Applicant Presentation**

Lori Bongiorno, Director of Mixed Use, M+A Architects, 775 Yard Street, Columbus, Ohio 43212, stated that due to the long entry drive into the site, the overall site design is that of a secret garden that is connected to the leisure trails and outdoor space. The creek will be made a feature surrounded by various amenities, including a dog park and pickle ball court.

# **Commission Questions**

Mr. Schneier inquired how the public would access the greenspace.

Ms. Bongiorno responded that there would be a walk from the drive to that area. Connections to the trails may be provided in a potential second phase.

Mr. Schneier noted that the area is not known for its walkability. A line on the site plan apparently denotes the pedestrian access, and presumably, people could also drive to that point. Will public parking be provided there?

Ms. Bongiorno responded affirmatively.

Mr. Way inquired if there were any limitations to developing the site to the south.

Ms. Bongiorno responded that she is aware of none.

Mr. Way inquired the reason that more of the available site was not used.

Ms. Bongiorno responded that area contains Cosgray Creek, a power line easement, and area for stormwater retention and a dog park.

Mr. Way stated that there is opportunity on the site for 380 units, but only 265 units are proposed. They appear to be leaving opportunity for further density/intensity to be added to the site.

Ms. Bongiorno responded that their intent is to develop only 265 units at this time and preserve the open space.

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Mr. Ridge stated that there is also floodplain associated with Cosgray Creek, which limits the building area somewhat. It is not a significant area and was not designated on the site plan.

### **Commission Discussion**

Ms. Call requested Commission members to comment on the discussion questions, which include:

- 1) Is the Commission supportive of the proposed land use based on the Community Plan and surrounding context?
- 2) Does the Planning and Zoning Commission support the conceptual site layout including building, parking, and open space locations?
- 3) Is the Commission supportive of the conceptual mass, scale and height of the building?
- 4) Is the Commission supportive of the proposed architectural character and building materials?

Mr. Way stated that he is supportive of residential use in the Metro Center area but is not sure this is the correct place for residential at this time. It seems to be an island, not connected to any other residential areas. Along the entire I-270 frontage from Tuttle Crossing to Sawmill Road, there is no other residential development. This portion of Dublin has a strong emphasis on commercial, hotel and office uses. Introducing residential development here is inconsistent. However, if there were a larger emphasis of residential in Metro Center, this would be consistent with that larger plan, which he would support. If there is a Phase 2 to this development, it could influence his view. However, a solitary island of residential development does not fit with the surrounding area. A hotel or office Use is the preferred use. Concerning the conceptual layout -- he believes there is opportunity for more density and intensity on the site. The additional questions regarding architectural character and massing are secondary, as he does not believe this is the right use for the site.

Mr. Supelak stated that this is a challenging site tucked back in the corner. Essentially, he agrees with Mr. Way. In general, residential development is good, but it must be done carefully. There are some good ideas for the site design, including the secret garden; however, it does not connect to the existing fabric of the area. Density and intensity could affect how the site is laid out, as well as the mass, scale and height of the buildings. Any residential development near I-270 would need to be done with sensitivity. He is supportive of residential use here, but not with the proposed plan. Increasing its density and intensity would make the development more in context with its setting.

Mr. Fishman stated that he does not believe residential use is appropriate along I-270. As previous meeting minutes reflect, the intended uses are Office, Laboratory and Research. Typically, people do not want to live in areas that back up to a freeway. He is also concerned about the entry through Metro Center. As indicated in the meeting materials, the proposed multifamily is estimated to have 2.5 parking spaces per unit. If this development is approved, these will not be the only units developed there; there will be a subsequent phase, which will result in the need for many vehicles to access the site. The conceptual architecture has a commercial appearance. The units are clad in fiber cement board, and do not reflect the Dublin character. In summary, he does not believe this is the proper use for this area.

Mr. Schneier stated that the Commission has expressed the desire for mixed use, greenspace and density, but at some point, those become mutually exclusive. He is supportive of the proposed residential use here. He had an office in Metro Center for many years and would rather see some

residential here than another office building. It would provide more interest in the community. There is a form of residential here – hotels, so not everything in Metro Center is office. Although he is supportive of adding a residential use, this is a difficult site to develop. The applicant has made a good attempt at that. The proposed height is less than the Metro V building, in which he had an office. He would support a residential use in this area. Whether we prefer to have a large portion of open space or density in this area needs to be addressed.

Ms. Call stated that she concurs with Mr. Supelak's comments. There could be a Phase 2, which would add more units. She believes that it should be possible for staff and the applicant to work together and arrive at a satisfactory plan for the applicant and the City. If the units were to be consolidated into a single building, it could allow for future expansion, consolidation of the open space, and the secret garden focus. She could be supportive of a residential use here, but the Commission would look at it critically, understanding that it is surrounded by Class A office space. That character must be retained, as it is the long-range plan of an anticipated Metro Place redevelopment. There is opportunity with the proposed massing. The Commission would review the architectural character in detail. She would recommend that the applicant pay careful consideration to Code-approved primary and secondary materials. She inquired if additional direction is sought from the Commission at this time.

Ms. Rauch responded that the Commission's input is helpful. The DCAP land use provisions include an opportunity for residential use on that site, and careful consideration will be given as to how that might be best achieved. It might need to be included holistically in a larger plan. Should the project move forward, a Preliminary Development Plan would be the next step.

Jim Russell, Ex. Vice President, Pizutti Companies, 629 N. High Street, Columbus, OH 43215, stated that he appreciates the Commission's comments. He would like to provide additional background on this site. They agree with the Commission's recommendation for greater density, but there are some site challenges to the south, including power lines. They are under contract, however, for purchase of the Ashland property to the south. They anticipate presenting future concepts that will show connectivity, additional units and another access at Blazer Parkway. He has been with the Pizutti Company 24 years; they have owned this property longer than that and have been trying to market it as office for many years in partnership with the City of Dublin. During that timeframe, both the City and what is desired in developments has changed. People want to live closer to their work and take advantage of all the qualities incorporated into Metro Center. Those qualities, including the greenspace, make it a desirable area for residential. They constructed three of the office buildings in Metro Place, but their current intent is to create a mix of uses, which will provide the City an alternative to Bridge Park. They recognize the factors that the Commission has pointed out and have been working on ways to keep what is desired, including the greenspace and connectivity, and soften the views. They are excited about the opportunity to make something happen on this site, as vacant property is not beneficial for them or the City.

Mr. Way stated the City's vision plan is looking at options for Metro Center. It would be good to include mixed-use in that future thinking.

# **Public Comment**

Ms. Rauch stated that no public comments were received on this case.

Mr. Russell indicated that they would work with staff on incorporating the Commission's comments into a revised plan. No additional input is sought.

Ms. Call stated that the next two cases would be heard together.

# 4. Ayrshire Farms at PID: 274-012321, Final Development Plan, 21-114FDP

Development of a 30-lot, single-family subdivision with 2.43 acres of open space and associated site improvements. The 11.37-acre site is zoned Planned Unit Development District, Ayrshire Farms and is located southeast of the intersection of Shier Rings Road with Cosgray Road.

# 5. Ayrshire Farms at PID: 274-012321, Final Plat, 21-115FP

Subdivision of an 11.37-acre parcel to establish 30 single-family lots, three open space reserves, and three public rights-of-way. The site is zoned Planned Unit Development District, Ayrshire Farms and is located southeast of the intersection of Shier Rings Road with Cosgray Road.

# **Staff Presentation**

Mr. Hounshell stated that this is a request for review and approval of the Final Development Plan and Final Plat for Aryshire Farms. In March 2021, City Council reviewed and approved a Rezoning/Preliminary Development Plan/Preliminary Plat application to rezone 11.37 acres Planned Unit Development (PUD) District – Aryshire Farms for the development of 30 single-family lots, 2.62 acres of open space, and three public rights-of-way. The site is currently vacant. The request is for approval of multiple minor text modifications, and approval of the Final Development Plan and a recommendation for Final Plat approval to City Council. With Council's approval of the Preliminary Development Plan, they requested a number of updates to the development text. The Minor Text Modifications provide the clarification requested by Council. The site plan provided is for a 3.33-acre site, consistent with one of the Text Modifications. The revised density is 2.65 dwelling units/acre. Additionally, there are 2.39 acres of open space split between the three reserve areas. The modifications in acreage, density and reserve sizes are the result of additional right-of-way dedication, which is required along Shier Rings Road. It reflects no changes in the site plan; the lots and open space do not change. He reviewed the requested Minor Text Modifications. Staff recommends approval of the 14 Minor Text modifications, as they do not significantly alter the Preliminary Development Plan or rezoning, but provide only needed clarifications. Staff also recommends approval of the Final Development Plan with four conditions and a recommendation for Council approval of the Final Plat with two conditions.

# **Applicant Presentation**

<u>Michael King, 5884 Dunheath Loop, Dublin, OH</u>, stated that he is the managing partner of MC Shier Rings, LLC. With him tonight are Joel Perry, Project Manager, American Structurepoint, and Gordon Berkebile, Landscape Architect, POD Design. He would like to thank staff, the Commission and Council for all their input over the past two years. They have invested much work, made many changes, and the result is a very nice product for the City of Dublin. This boutique development will be an addition to his community; he lives approximately.25 mile from this site within the Ballantrae community. He requests the Commission's final approval of the project.