

#### Office of the City Manager

City of Dublin 5200 Emerald Parkway • Dublin, OH 43017-1090 Phone: 614-410-4400 • Fax: 614-410-4490

Memo

To: Members of Dublin City Council

From: Dana L. McDaniel, City Manager 24M.

Initiated By: Vincent A. Papsidero, FAICP, Planning Director

Claudia D. Husak, AICP, Senior Planner/Current Planning Manager

Logan Stang, Planner II

Date: October 30, 2018

Re: Ordinance 77-18 – An Ordinance to Amend Figure 153.061-A to Address

Street Connections Based on Recent Developments within the Bridge Street District and Analysis of the District Transportation Plan (Case 18-053ADMC).

#### **Summary**

This is a proposed code amendment to revise Figure 153.061-A, the Bridge Street District Street Network Map, to reflect recent development patterns and envisioned road connections within the Bridge Street District. The proposed code amendment is the result of several development proposals and other policy decisions that have been made over the past year which impact documents specific to the Bridge Street District. The proposed Street Network Map is included as Exhibit A.

#### **Background**

The Street Network Map is a component of the Bridge Street District Zoning Code focusing on the projected grid roadway network to support the urban redevelopment of the district. The map includes the functional classification of existing and planned roadways into three categories to support varying degrees of traffic demand, aligning with the planned roadways outlined in the Thoroughfare Plan. The Street Network Map represents graphic locations and connections of future public streets to guide development with exact connections being determined with development proposals. The flexibility of this figure allows for the collaboration between the City and developers to determine appropriate public street connections that support the projected traffic demand and development patterns. The most recent amendment to Figure 153.061-A was in 2014 as part of code amendments to various provisions of the Bridge Street District Zoning Code.

#### **Proposal**

The proposed code amendment includes two major changes to the Bridge Street District Street Network Map, as highlighted in Exhibit B. The first, is the reconfiguration and/or removal of roadways to reflect as-built conditions of the road network since the adoption of the Bridge Street District Code. These correlate to development projects such as Bridge Park, Bridge Park West, Tuller Flats, Penzones Grand Salon, and the CML — Dublin Branch.

The second, is the removal of a section of a Planned District Connector, Rock Cress Parkway, extending from the future extension of Shawan Falls Drive on the west side of Indian Run, to

Memo re. Ord. 77-18 - Amending Figure 153.061-A, Bridge Street District Street Network Map October 30, 2018 Page 2 of 2

the existing terminus on the east adjacent to the City Garage in Historic Dublin. This amendment correlates with the proposed Thoroughfare Plan amendment. The Street Network Map will identify the existing portion of Rock Cress Parkway until future extensions are identified and analyzed.

Lastly, a minor revision is proposed involving the relocation of a future neighborhood street connection from Stoneridge Lane to W. Dublin-Granville Road. This revision is a result of the review of a former development application comprising an undeveloped site on the south side of W. Dublin-Granville Road.

## **Recommendation of the Planning and Zoning Commission**

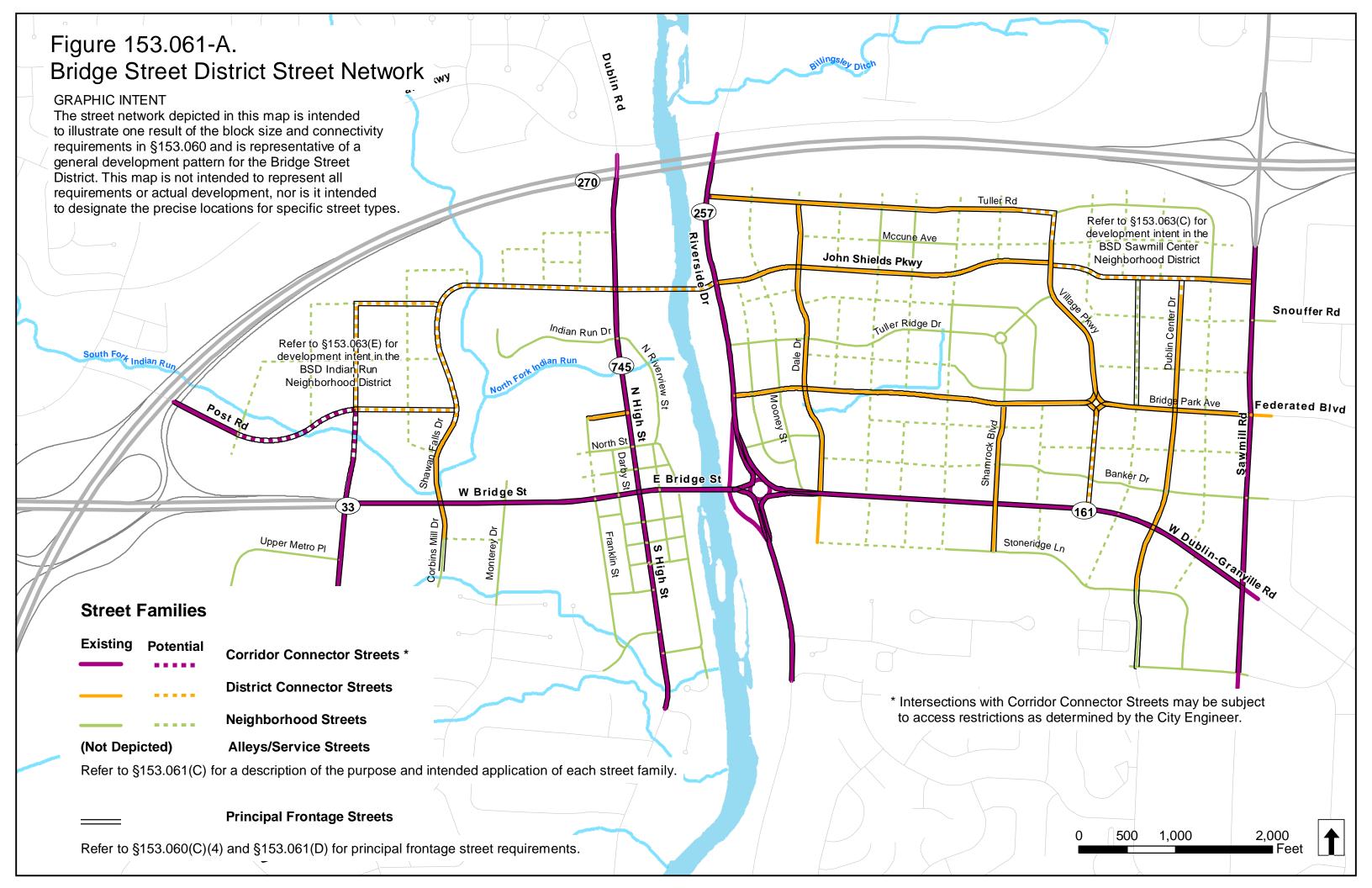
The Planning and Zoning Commission reviewed and recommended approval to City Council of this Administrative Request – Code at their October 11, 2018 meeting.

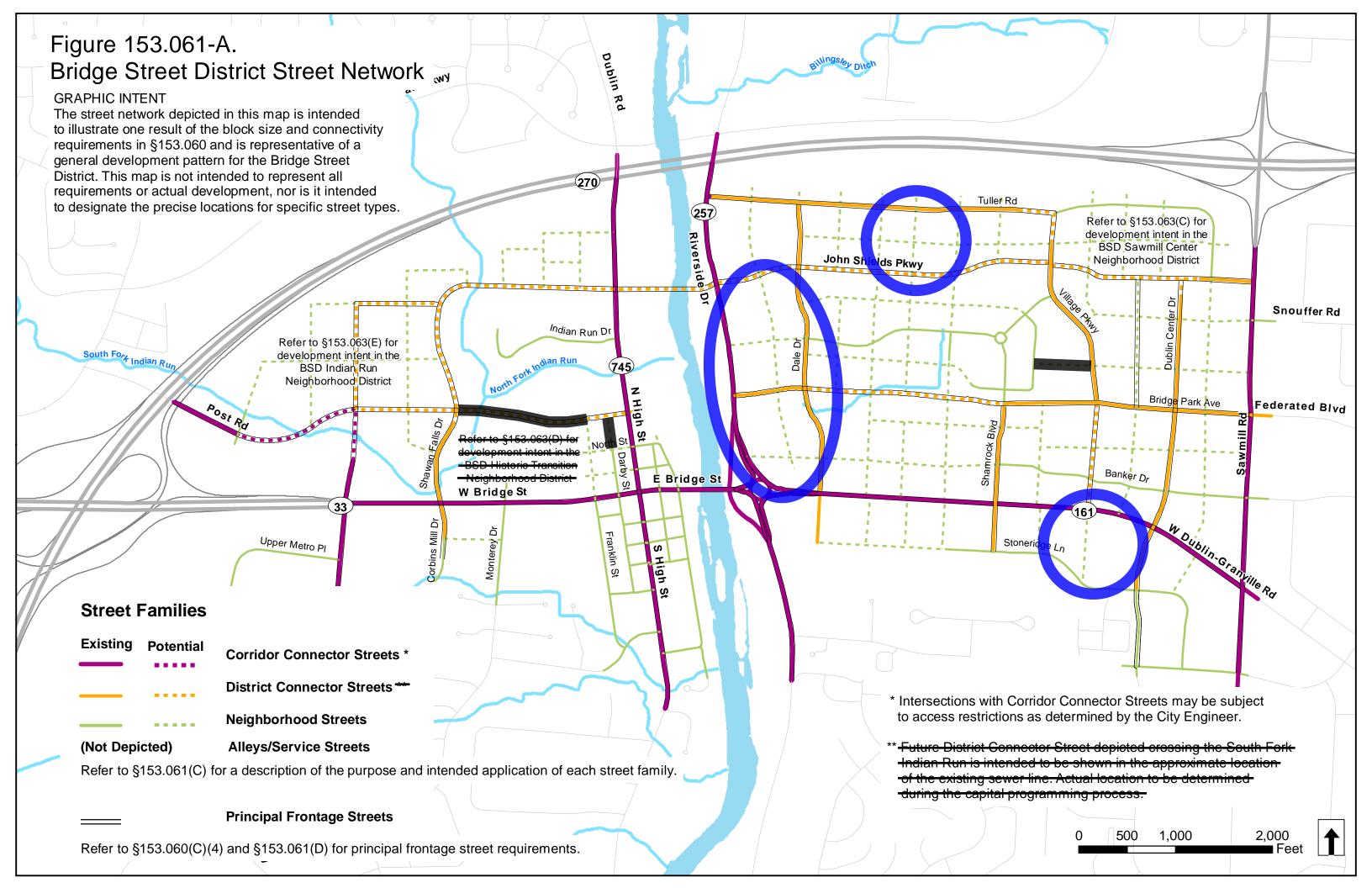
#### Recommendation

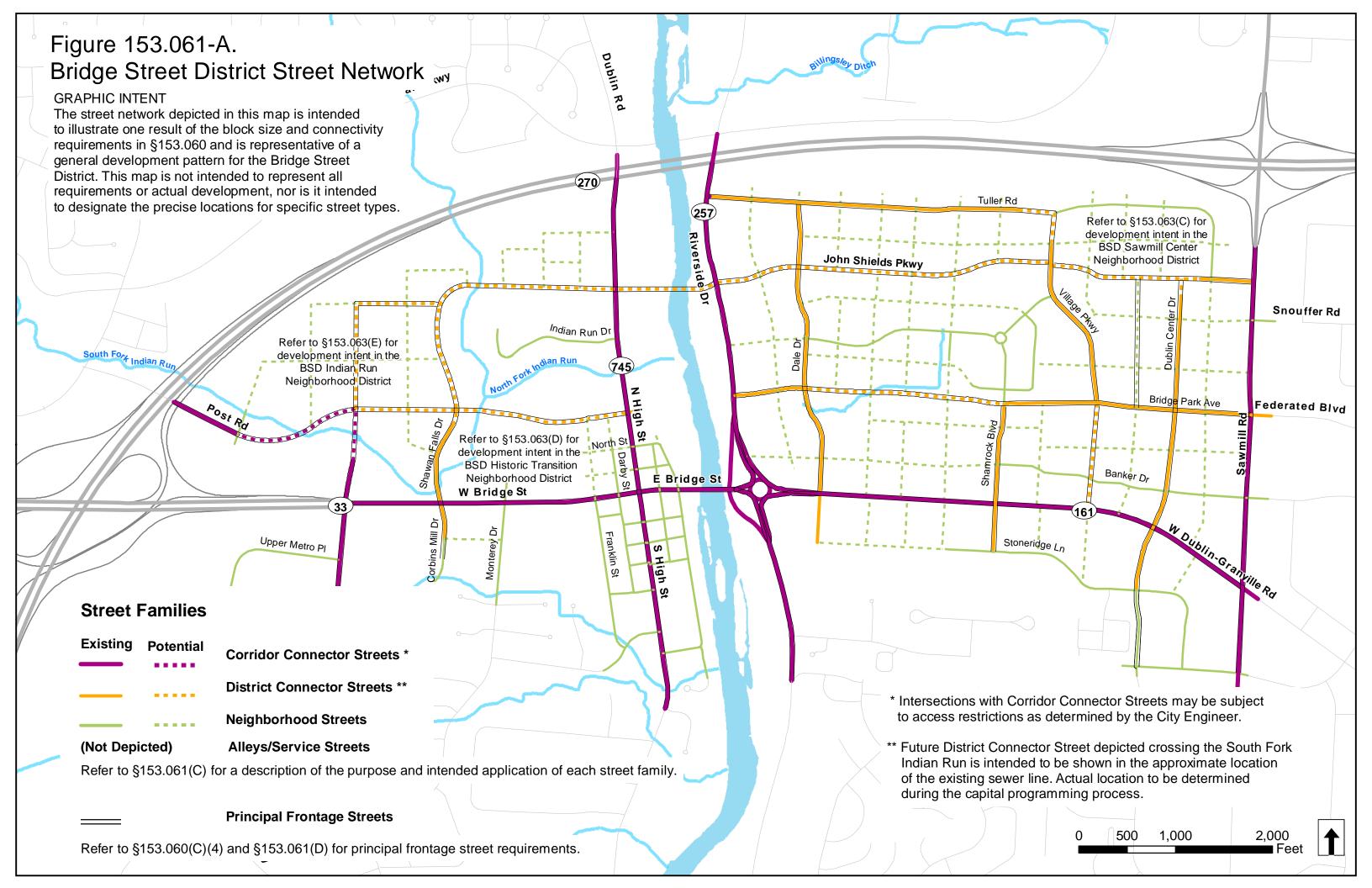
Staff recommends City Council approval of Ordinance 77-18 at the second reading/public hearing on November 19, 2018.

# **RECORD OF ORDINANCES**

I	Dayton Legal Blank, Inc.			Form No. 30043	
	Ordinance No	77-18	Passed	, 20	
	AN ORDINANCE TO AMEND FIGURE 153.061-A TO ADDRESS STREET CONNECTIONS BASED ON RECENT DEVELOPMENTS WITHIN THE BRIDGE STREET DISTRICT AND ANALYSIS OF THE DISTRICT TRANSPORTATION PLAN (CASE 18-053ADMC)				
	WHEREAS, the health, s	it is necessary fron afety, and welfare	n time to time to amend Dubli of the citizens of the City of	n's Zoning Code to protect Dublin; and	
	October 25, Report into t	2010 and has since	il adopted the Bridge Street te integrated the policy recon nity Plan as the Bridge Street	nmendations of the Vision	
	part of the C	City of Dublin Zoning as amended, to	il adopted the Bridge Street ng Code, including Sections 1 implement the five Vision	53.057-153.066, on March	
	and Zoning of may evaluate Sections 153 in the Bridge	Commission, Archit te and monitor th 3.057 through 153.0	f the City of Dublin Zoning Co tectural Review Board, and Ad the application of the require 1066 and recommend to City Condards and requirements to be and	dministrative Review Team ements and standards of ouncil any changes needed	
,	amendment	s to Figure 153.06	e Review Team reviewed an 1-A and recommended adopt nission and City Council on Se	tion of the amendments to	
	proposed ar	mendments to Figu	nd Zoning Commission revi ure 153.061-A on August 23 on October 11, 2018.	ewed and discussed the , 2018 and recommended	
		REFORE, BE IT O	RDAINED by the Council of tring, that:	the City of Dublin,	
	Section 1. amended ar	Figure 153.061-And shall henceforth	, Bridge Street District Stree be provided as attached to t	et Network Map, is hereby his Ordinance as Exhibit A.	
	Section 2. period allow		all take effect and be in force	from and after the earliest	
	Passed this	day of _	, 2018.		
-	Mayor - Pre	siding Officer	· · · · · · · · · · · · · · · · · · ·		
	ATTEST:				
	Clerk of Cou	uncil	)//		









### RECORD OF ACTION

# **Planning & Zoning Commission**

Thursday, October 11, 2018 | 6:30 pm

The Planning and Zoning Commission discussed the following proposal at this meeting:

3. Bridge Street District Street Network Map Code Amendment
18-053ADMC Administrative Request – Code Amendment

Proposal: Amendments to Zoning Code Figure 153.061-A Bridge Street District

Street Network Map to address street connections based on recent

developments in the Bridge Street District.

Request: Review and recommendation of approval to City Council for

proposed amendments to the Zoning Code under the provisions of

Zoning Code Sections 153.232 and 153.234.

Applicant: Dana L. McDaniel, City Manager, City of Dublin. Planning Contact: Vincent A. Papsidero, FAICP, Planning Director.

Contact Information: 614.410.4682, vpapsidero@dublin.oh.us Case Information: www.dublinohiousa.gov/pzc/18-053

**MOTION:** Mr. Stidhem moved, Mr. Fishman seconded, to recommend approval to City Council for Amendments to Zoning Code Figure 153.061-A Bridge Street District Street Network Map to address street connections based on recent developments in the Bridge Street District.

**VOTE:** 6 - 0.

RESULT: The Amendments were recommended for approval and forwarded to City Council for final

review.

#### **RECORDED VOTES:**

Victoria Newell Yes
Stephen Stidhem Yes
Jane Fox Yes
Bob Miller Yes
Warren Fishman Yes
Kristina Kennedy Yes
William Wilson Absent

STAFF CERTIFICATION

Vincent A. Papsidero, AICP Planning Director

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## 3. BSD Street Network Map Code Amendment 18-053ADMC

#### Administrative - Code Amendment

The Chair, Victoria Newell, said this application is a proposal for Amendments to Zoning Code Figure 153.061-A Bridge Street District Street Network Map to address street connections based on recent developments in the Bridge Street District. She said this is a request for a review and recommendation of approval to City Council for proposed amendments to the Zoning Code under the provisions of Zoning Code Sections 153.232 and 153.234.

Logan Stang said this application was reviewed informally at the Commission meeting on August 23, 2018, and there have been no changes since that map was presented.

Mr. Stang presented the existing Street Network Map and explained the purpose of the Street Network Map is to layout the grid pattern for the Bridge Street District and classifications for roadways - existing and proposed. He noted the areas of the map being amended to reflect as-built conditions or roadway alignments based on developments such as Bridge Park, Tuller Flats, and the Echo Hospital site. He noted the portions of the network map being removed entirely were the neighborhood street through Penzones Campus and the extension of Rock Cress Parkway over the Indian Run from the existing terminus in Historic Dublin to the future extension of Shawan Falls Drive.

Mr. Stang presented the proposed BSD Street Network Map and stated those amendments were reflected in that proposed map.

Mr. Stang concluded, based on the review standards outlined in the Dublin Code of Ordinances, this amendment is recommended for approval to City Council.

The Chair asked if there were any questions or comments for Staff. [Hearing none.] She called for a motion.

#### **Motion and Vote**

Mr. Stidhem moved, Mr. Fishman seconded, to recommend approval to City Council for an Administrative Request for Amendments to the Zoning Code Figure 153.061-A Bridge Street District Street Network Map to address street connections based on recent developments in the Bridge Street District. The vote was as follows: Ms. Newell, yes; Ms. Fox, yes; Mr. Miller, yes; Ms. Kennedy, yes; Mr. Fishman, yes; and Mr. Stidhem, yes. (Recommended for Approval 6 - 0)



## **Planning and Zoning Commission**

October 11, 2018

# 18-053ADMC – BRIDGE STREET DISTRICT – STREET NETWORK MAP AMENDMENT

#### **Site Location**

**Bridge Street District** 

#### **Proposal**

An Administrative Request – Code Amendment (ADMC) for an amendment to Figure 153.061-A, Bridge Street District Street Network Map.

#### Zoning

N/A

#### **Property Owner**

Various owners of the  $\pm 1,000$  acres in the district

#### Applicant/Representative

Dana L. McDaniel, City Manager, City of Dublin

#### **Applicable Land Use Regulations**

Zoning Code Sections 153.232 and 153.234

#### **ART Recommendation**

A. Approval to City Council of the ADMC

#### **Contents**

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#### Case Managers

Vince A. Papsidero, FAICP, Planning Director (614) 410-4682 <a href="mailto:vpapsidero@dublin.oh.us">vpapsidero@dublin.oh.us</a>

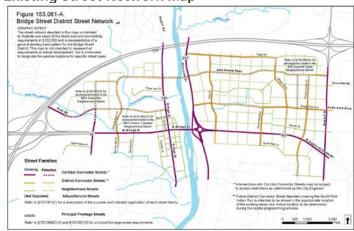
Devayani Puranik, Senior Planner (614) 410-4662 dpuranik@dublin.oh.us

Logan Stang, Planner I (614) 410-4652 <u>Istang@dublin.oh.us</u>

#### **Summary**

An amendment to Figure 153.061-A to address street connections based on recent developments within the Bridge Street District and analysis of the transportation plan.

#### **Existing Street Network Map**



#### **Next Steps**

Upon recommendation of approval from the Planning and Zoning Commission for the Administrative Review – Code Amendment the application will be forwarded for review and approval by City Council and will be in effect after the 30-day referendum period following the second reading.

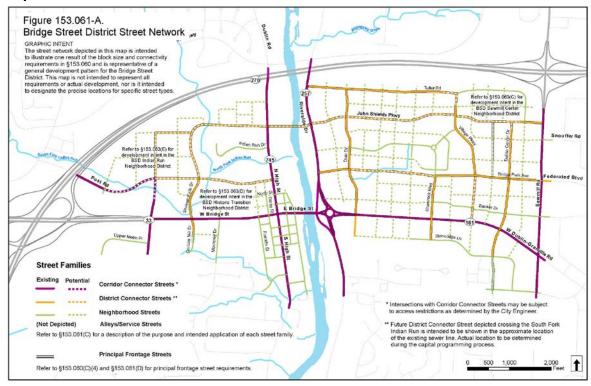
#### 1. Overview

#### A. Background

The Administrative Review Team (ART) reviewed and recommended approval to City Council for the proposed code amendment to Figure 153.061-A at their meeting on September 20, 2018.

Over the past 18 months, several development approvals and other policy decisions have been made that have impacted the adopted Thoroughfare Plan Map, as well as the Bridge Street District Street Network Map. The results of these actions are modifying both documents. This specific submittal addresses changes that only affect the Bridge Street District Street Network Map, which is detailed below.

#### B. Proposal



#### **Existing Street Network Map**

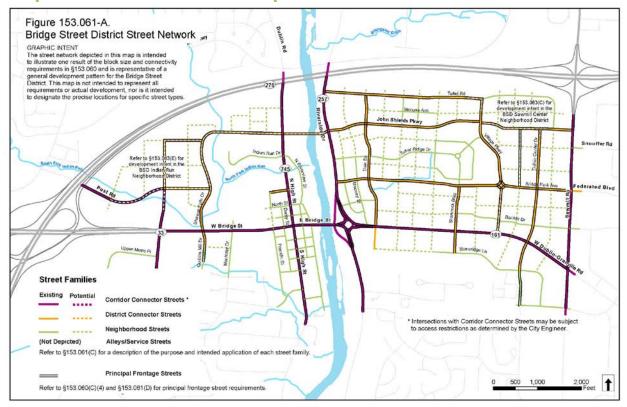
This proposed amendment is to revise the Bridge Street District Street Network Map, Figure 153.061-A, to reflect recent development patterns and envisioned road connections within the Bridge Street District. The amendment includes two major changes to the Street Network Map. The first, is the reconfiguration and/or removal of roadways to reflect as-built conditions of the road network since the map was adopted. These correlate to recent developments such as Bridge Park, Bridge Park West, Tuller Flats, Penzones Grand Salon, and the CML – Dublin Branch. Specifically, two neighborhood connections have been removed, one through the Penzones campus and the extension of Darby Street through the CML-Dublin Branch.

The second, is the removal of a section of a Planned District Connector, Rock Cress Parkway, extending from the future extension of Shawan Falls Drive on the west side of

Indian Run, to the existing terminus of Rock Cress Parkway on the east adjacent to the City garage in the Historic District. This removal was directed by Council. The Street Network Map will identify the existing portion of Rock Cress Parkway until future extensions are identified and analyzed.

A minor change has been included involving the relocation of a potential neighborhood street connection from Stoneridge Lane to W. Dublin-Granville Road. This change is a result of the review of a previous development application, Echo Hospital, involving an undeveloped site on the southside of W. Dublin-Granville Road.

### 2. Proposed Street Network Map



## 3. Criteria Analysis

#### C. Administrative Request – Code Amendment Analysis [§153.234]

The Zoning Code does not provide for specific review standards for zoning code amendments. However, there are certain considerations that are appropriate when considering an application for policy amendments. As the Zoning Code defines the regulations for development review, the requirements and associated graphics require careful attention to detail to ensure appropriate fulfillment of key policies. Assessments of the requirements require periodic review for the benefit of the community and future development proposals. Recent development occurring in the Bridge Street District and analysis of the grid network as part of the transportation plan identified a need for the evaluation of the Street Network Map and corresponding amendments. The proposed amendments meet the standards of the Dublin Code of Ordinances, align with the intent of the Community Plan, and promote the City's transportation objectives and strategies.

#### City of Dublin Planning and Zoning Commission

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## 4. Recommendation

The proposed Administrative Request – Code Amendment is consistent with all applicable review standards as may be defined by the Dublin Code of Ordinances. **Approval** to City Council is recommended.



# RECORD OF DETERMINATION

## Administrative Review Team

Thursday, September 20, 2018

The Administrative Review Team made the following determination at this meeting:

6. Bridge Street District Network Map Code Amendment
18-053ADMC Administrative R

Administrative Request - Code Amendment

Proposal:

Amendments to Zoning Code Figure 153.061-A Bridge Street District

Street Network Map to address street connections based on recent

developments in the Bridge Street District.

Request:

Review and recommendation of approval to City Council for proposed

amendments to the Zoning Code under the provisions of Zoning Code

Sections 153.232 and 153.234.

Applicant:

Dana L. McDaniel, City Manager, City of Dublin.

Planning Contact:

Vince A. Papsidero, FAICP, Planning Director 614.410.4682, vpapsidero@dublin.oh.us

Contact Information: Case Information:

www.dublinohiousa.gov/pzc/18-053

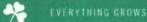
**REQUEST:** Recommendation of approval to the Planning and Zoning Commission for an Administrative Request – Code Amendment to address street connections based on recent developments in the Bridge Street District.

**Determination:** This application was forwarded to the Planning and Zoning Commission with a recommendation of approval with final authority given to City Council.

STAFF CERTIFICATION

Vince N. Papsidero, FAICP Director of Planning

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Mr. Papsidero asked if there were any other questions or concerns for this proposal by the ART. [Hearing none.] A vote was taken and passed so the result is the Administrative Request for a Code Amendment is recommended for approval to the Planning and Zoning Commission with final authority given to City Council.

# 6. Bridge Street District Street Network Map Code Amendment 18-053ADMC Administrative Request – Code Amendment

Claudia Husak said this is an application for a proposal for amendments to Zoning Code Figure 153.061-A Bridge Street District Street Network Map to address street connections based on recent developments in the Bridge Street District. She said this is a request for a review and recommendation of approval to City Council for proposed amendments to the Community Plan under the provisions of Zoning Code Sections 153.232 and 153.234.

Ms. Husak explained several development approvals and other policy decisions have been made that have impacted the adopted Thoroughfare Plan Map, as well as the Bridge Street District Street Network Map. She said the results of these actions are modifying both documents. However, this specific submittal addresses changes that only affect the Bridge Street District Street Network Map.

Ms. Husak presented the existing BSD Street Network Map to illustrate the block size and connectivity requirements in Zoning Code Section 153.060 and is representative of a general development pattern created for the BSD. She added this map was not intended to represent all requirements or actual development, nor was it intended to designate the precise locations for specific street types. She noted the existing and potential street types are illustrated as advised by City Council.

Ms. Husak presented the same map but with areas marked for change as a result of this amendment, which include the reconfiguration and/or removal of roadways to reflect as-built conditions of the road network since the map was adopted. She explained these correlate to recent developments such as Bridge Park, Bridge Park West, Tuller Flats, Penzones Grand Salon, and the Columbus Metropolitan Library — Dublin Branch. Specifically, she said two neighborhood connections have been removed - one through the Penzones campus and the other being the extension of Darby Street through the CML-Dublin Branch. Additionally, she noted the removal of a Rock Cress Parkway, extending from the future extension of Shawan Falls Drive on the west side of Indian Run to the existing terminus of Rock Cress Parkway on the east adjacent to the City garage in the Historic District, as directed by Council.

Ms. Husak explained the Street Network Map will identify the existing portion of Rock Cress Parkway until future extensions are identified and analyzed. She said a minor change will involve the relocation of a potential neighborhood street connection from Stoneridge Lane to W. Dublin-Granville Road. She said this change is a result of the review of a previous development application, Echo Hospital, involving an undeveloped site on the south side of W. Dublin-Granville Road.

Aaron Stanford inquired about Block D. Ms. Husak said there is limited access and the alleys/service streets are not represented on the map.

Vince Papsidero said a recommendation of approval to the Planning and Zoning Commission with final approval by City Council for an Administrative Request of a Code Amendment is recommended.

Mr. Papsidero asked if there were any other questions or concerns for this proposal. [Hearing none.] A vote was taken and passed so the result is the Administrative Request for a Code Amendment is recommended for approval to the Planning and Zoning Commission with final authority given to City Council.



## RECORD OF DISCUSSION

# **Planning & Zoning Commission**

Thursday, August 23, 2018 | 6:30 pm

The Planning and Zoning Commission took the following action at this meeting:

5. Bridge Street District Street Network Map Code Amendment
18-053ADMC Administrative Request – Code Amendment

Proposal: Amendments to Zoning Code Figure 153.061-A Bridge Street District

Street Network Map to address street connections based on recent

developments in the Bridge Street District.

Request: Introduction and discussion for proposed amendments prior to a future

request for review and recommendation of approval to City Council for proposed amendments to the Zoning Code under the provisions of

Zoning Code Sections 153.232 and 153.234.

Applicant: Dana L. McDaniel, City Manager, City of Dublin. Vincent A. Papsidero, FAICP, Planning Director. Contact Information: (614) 410-4682, <a href="mailto:vpapsidero@dublin.oh.us">vpapsidero@dublin.oh.us</a>

Case Information: www.dublinohiousa.gov/pzc/18-053

**RESULT:** The Commission reviewed and provided feedback on the proposed amendments to Figure 153.061-A, the Bridge Street District Street Network Map. Commission members commented on the depiction of alley/service streets and the grid street pattern applicability to existing properties. The Commission was generally supportive of the proposed amendments to the Street Network Map based on recent development proposals and other minor revisions.

#### **MEMBERS PRESENT:**

Victoria Newell Yes
Stephen Stidhem Yes
Jane Fox Yes
Bob Miller Yes
Warren Fishman Yes
Kristina Kennedy Yes
William Wilson Yes

STAFF CERTIFICATION

Logan Stang, Planner I

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Logan Stang explained the Thoroughfare Plan is part of the Community Plan, and identifies both existing and planned roadway connections throughout the City of Dublin. He said if there are existing roadways that are planned for future improvements, widenings, etc., those are identified in the Thoroughfare Plan. He said there are classifications for specific roadway networks: collectors, major and minor arterials, local, and freeways. The plan guides the larger connection points such as the Tuttle Crossing Boulevard extension. He said these are typically reviewed during rezoning applications with Planned Unit Developments (PUDs) or even standard district zonings.

Mr. Stang stated the specific modification that is proposed with this application was highlighted within the Bridge Street District. He stated that the only proposed change was the removal of the extension of Rock Cress Parkway from its existing terminus to the west to Shawan Falls Drive, over the Indian Run.

Bob Miller asked if the modification was due to concerns regarding a bridge over the stream, which Mr. Stang responded in the affirmative.

Mr. Papsidero explained, historically, when the arterial was initially planned, Rock Cress Parkway was going to be extended across the Scioto River, parallel to W. Bridge Street to provide more connectivity. He stated this dealt with the redevelopment of the OCLC Campus, which had been studied five to seven years ago, predating Bridge Park. He noted that during the W. Bridge Street Framework Plan process, members of the public and Council questioned the need for a bridge crossing at that location, particularly when the OCLC project was not going to move forward. He reported subsequent to that, Engineering did a traffic study to understand the implications of removing the Rock Cress extension and found the impacts were minimal.

Tina Wawskewicz said the traffic analysis showed the vehicular connection across the river is going to be John Shields Parkway, which makes that connection much stronger. She explained by taking out the link of Rock Cress Parkway the rest of the grid system absorbed impacts.

Mr. Miller asked Ms. Wawskewicz about the timing of the construction of the John Shields Parkway Bridge. She answered it is in the Capital Improvements Program as "a beyond category", which means beyond five years for construction.

Mr. Miller said this is much better than what was proposed a year and a half ago or so.

#### 5. Bridge Street District Street Network Map Code Amendment 18-053ADMC Administrative Request - Code Amendment

The Chair, Victoria Newell, said the following application is a proposal for amendments to Zoning Code Figure 153.061-A Bridge Street District Street Network Map to address street connections based on recent developments in the Bridge Street District. She said this is a request for an introduction and discussion for proposed amendments prior to a future request for review and recommendation of approval to City Council for proposed amendments to the Zoning Code under the provisions of Zoning Code Sections 153.232 and 153.234."

Logan Stang said this is a continuation from the previous conversation about the Thoroughfare Plan. He said within the BSD Code, there is a Street Network Map, which directs creation of a grid street network.

Mr. Stang said the main purpose of this proposed amendment is to update the map from what was conceptually shown back in 2013 to include the streets that have been constructed in the interim, as well as those segments that have been eliminated.

Mr. Stang presented the proposed changes. He stated there are three connections that are being removed: Rock Cress Parkway, a neighborhood street through the Penzone campus, and the extension of Darby Street through the library parcel in the Historic District. He pointed out the highlighted areas that illustrate the proposed revisions. He said the only outlier is a roadway not constructed, which was part of the Echo Neighborhood Hospital site that will align with future development based on Engineering studying this during the application review.

Ms. Fox inquired about the Alley/Service Streets. She said they can be found in the Historic District but wanted to know if Staff anticipates including them in other areas. Mr. Papsidero answered there are alleys in Greystone Mews. Mr. Stang said the map presented just contains public streets that would be created, not any private service streets or alleys.

Ms. Fox said she was recently in the Bridge Park development and found a lot of the parking spaces being used by service trucks and the same is true on High Street to service the buildings. She asked Staff to consider if the buildings are getting the service access they need as new development moves forward.

Steve Stidhem asked if the Shoppes at River Ridge were to redevelop, if they would have to conform to this grid street pattern to which Mr. Stang affirmed.

William Wilson asked why Rock Cress Parkway was being eliminated. Mr. Stang answered it coincides with the Thoroughfare Plan update as a connection that is no longer needed and its elimination would preserve the Indian Run Fork.

Mr. Papsidero said as Staff works on additional revisions to this map as part of the Code update, they may show a dash future alignment for Rock Cress Parkway that would continue west but then turn south and intersect with Monterey Drive.

#### Communications

Vince Papsidero reported J.M. Rayburn has been working on the green infrastructure and sustainability tour at The Ohio State University campus that the Commission inquired about. He took a poll for availability in the Commissioners schedules to consider for scheduling the tour. The Commission determined that a Saturday would be appropriate due to conflicting schedules.

Mr. Papsidero reported Staff will be adding more detail on process in the Staff Reports and if there is any part of the overall process the Commission would like training, to inform Staff and it will be arranged, especially on evenings with light agendas.

Mr. Papsidero mentioned MORPC 2050 training sessions and asked if anyone was interested in attending. He said this would be offered to all the Boards. He explained that the program is in-depth training over several months covering development and growth management. In the past, Terry Foegler has presented on the financial structure of the Bridge Street District.

Mr. Miller inquired about the Penzone public art installation. Mr. Papsidero said it was not necessarily a Code violation from a zoning standpoint because it is not a sign but a piece of private art.

Jane Fox reported the film on Fado has been installed and looks great. She also said they have an indoor restaurant, an indoor/outdoor space and then an outdoor space. She said it is nice to see they achieved the indoor/outdoor feel. The Chair asked Mr. Papsidero to pass on the compliment to the owner and applicant of Fado as she wants them to know the Commission appreciates how nicely the project turned out.