



# RECORD OF DISCUSSION

## Planning & Zoning Commission

Thursday, February 17, 2022 | 6:30 pm

The Planning and Zoning Commission took the following action at this meeting:

**1. Nutex Micro-Hospital at 3800 W. Dublin-Granville Road  
22-016INF**

**Informal Review**

Proposal: Informal review and feedback for the construction of a two-story emergency hospital. The 1.58-acres site is zoned Bridge Street District, Sawmill Center Neighborhood.

Location: Northeast of the intersection of W. Dublin-Granville Road with Dublin Center Drive.

Request: Informal review and feedback under the provisions of Zoning Code §153.066.

Applicant: John Mills, JTM Architects

Planning Contact: Zachary Hounshell, Planner I

Contact Information: 614.410.4652, zhounshell@dublin.oh.us

Case Information: www.dublinohiousa.gov/pzc/22-016

**RESULT:** The Commission provided a review and feedback on the proposal and expressed concerns that the proposed hospital use is an auto-oriented use that does not further the vision of the Bridge Street District and the walkable, mixed-use environment. The Commission identified concerns that the proposed use would not be able to meet the Conditional Use or Sawmill Center Neighborhood District standards. Concerns were raised regarding dead-end parking and lack of integration within the area. The Commission recommended more emphasis be given to the W. Dublin-Granville Road frontage with regard to an increase of the building massing along the street and parking located to the rear. The members expressed the need for additional architectural and sign details at the next step, identifying concerns with the proposed number of signs. Additionally, the Commission stressed the need to provide a gateway feature at the intersection of Dublin Center Drive and W. Dublin-Granville Road.

**MEMBERS PRESENT:**

Warren Fishman	Absent
Mark Supelak	Yes
Rebecca Call	Yes
Leo Grimes	Yes
Lance Schneier	Yes
Kim Way	Yes

**STAFF CERTIFICATION**

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 Zachary Hounshell, Planner I



~~Mr. Grimes moved, Mr. Supelak seconded to approve the Amended Final Development Plan (AFDP) with the following six (6) conditions:~~

- ~~1) That the applicant continue to work with staff on all canopy lighting to meet the flush mounting requirement or the lighting be positioned behind the purlins to minimize glare, subject to staff review and approval;~~
- ~~2) That the applicant continue to work with staff on finalizing all three canopy locations and the relocation of the existing utilities within the disturbed area to the satisfaction of the City Engineer;~~
- ~~3) That the applicant continue to work with staff to finalize all plant species and submit a finalized landscape plan, subject to staff review and approval;~~
- ~~4) That the applicant continue to work with staff to finalize all mobility hub sign-like features regarding design and colors;~~
- ~~5) That the applicant and consultant apply for Building Permits and Permanent Sign Permits through Building Standards prior to construction.~~
- ~~6) That the chalkboard be eliminated and replaced with a suitable alternative, subject to staff approval.~~

~~Vote: Mr. Way, yes; Mr. Schneier, yes; Ms. Call, yes; Mr. Grimes, yes; Mr. Supelak, yes.  
[Motion approved 5-0.]~~

~~Mr. Grimes moved, Mr. Supelak seconded approval of the following Minor Text Modification: Modification of the Development Text of the Coffman Park Master Development Plan; Subsection Coffman Park Master Plan Elements: Community Recreation Center Element to permit one digital changeable copy sign for the Dublin Community Recreation Center Mobility Hub as follows:~~

- ~~1) That the sign be located on the property to which it refers;~~
- ~~2) The sign is not visible from the public right-of-way and adjacent properties; and~~
- ~~3) The sign does not exceed 8 square feet in size.~~

~~Vote: Mr. Grimes, yes; Mr. Supelak, yes; Ms. Call, yes; Mr. Schneier, yes; Mr. Way, yes.  
[Motion approved 5-0.]~~

## **INFORMAL REVIEW**

### **1. Nutex Micro-Hospital, at 3800 W. Dublin-Granville Road, 22-016INF, Informal Review**

Ms. Call stated that this is a request for Informal Review and feedback for the construction of a two-story emergency hospital on a 1.58-acre site, zoned Bridge Street District, Sawmill Center Neighborhood, located northeast of the intersection of W. Dublin-Granville Road with Dublin Center Drive.

### **Staff Presentation**

Mr. Hounshell stated that the Informal Review is not a required step in the development review process, but it gives the applicant an opportunity to receive non-binding feedback on the use, site layout, architecture and sign design. Should the applicant decide to move forward with the proposed project, the Concept Plan would be the next step in the process. The site is zoned Bridge Street District - Sawmill Center Neighborhood. The entire Fifth Third site is 6.7 acres. It includes a 30,000 square foot office building and parking lot. In October 2021, City Council approved a Final

Plat for the site, which created two separate lots, one containing the existing office building, and also an additional lot. Although approved, the Final Plat has not yet been recorded. The proposed development the Commission is reviewing tonight would be located on this future parcel. The Sawmill Center Neighborhood is one of the few neighborhoods within the Bridge Street District that has its own set of requirements. Some of the conditions for this District include: encouraging active, mixed-use, pedestrian-oriented development, and encouraging interconnected site layouts for pedestrian access. The neighborhood map indicates areas where a shopping corridor is considered and where specific building types are permitted, as well as potential gateway locations. This site would be considered a potential gateway location. Gateway locations are points of identification and introduction to a specific area of the City. The identification can be achieved by architecture, landscape, or public open spaces. The adjacent Chase Bank development on Banker Drive also was responsible for providing a gateway feature. The site is located at the intersection of West Dublin Granville Road and Dublin Center Drive, both of which are considered principal frontage streets. West Dublin Granville Road is a corridor connector, and Dublin Center Drive is a district connector. Banker Drive to the north is an established neighborhood street. Principal frontage streets require the most emphasis within the District. When there are two principal frontage streets located adjacent to a site, the higher designated street would require more emphasis. In this case, that would be Dublin Granville Road, because it a corridor connector.

Proposal:

The applicant is requesting Informal Review of their use, architecture, conceptual signage and site layout. The applicant is proposing a micro emergency hospital, which would fall within the hospital designation within the BSD, which is considered a Conditional Use in this zoning. There is one use-specific standard regarding the gross floor area, but this proposal would not exceed that standard. Future approval of the Conditional Use with the Preliminary Development Plan will be necessary. The use is intended to be a 24/7 inpatient and emergency operation. The facility would include a number of private beds, treatment rooms, imaging rooms and a central pharmacy. The 22,000-square-foot building would be partially two-story and partially one story. Site access would be from Banker Drive leading to a 53-space surface parking lot extending along the rear of the property. There will be a parking wing between the building and Banker Drive. The site includes three potential open space areas, two south and southeast of the building and one near the intersection of Banker Drive and Dublin Center Drive. The gateway opportunity would be located at the southeast corner of the site and building. The applicant has proposed the Loft Building type. This building type has a required build zone; a 75% front property line coverage along both road frontages; and a minimum of two stories along the street frontage. Many of these items would receive more thorough review in the Concept Plan stage. Waivers may be required. Conceptual architecture has been shown. The south elevation would be on West Dublin Granville Road, the most emphasized elevation. The primary building materials would be stone and brick; the secondary material will be cementitious panels. There would also be aluminum store front windows and a metal canopy on the east elevation. [conceptual massing shown.] Three wall signs and a potential monument sign at the site entrance are proposed. A Master Sign Plan will be required.

Staff has provided the following discussion questions:

- 1) Does the Commission conceptually support a Conditional Use for a Hospital use?
- 2) Is the building siting appropriate given that W. Dublin-Granville Road is the highest priority street from a Planning and Engineering perspective?
- 3) Is the Commission supportive of the proposed parking lot layout?
- 4) Is the Commission supportive of the conceptual massing and building materials?

- 5) Would the Board support the conceptual height, size, and design of the signage for the site?

### **Applicant Presentation**

John Mills, Architect, JTM Architects, Denver, Colorado, stated that staff provided an excellent presentation. He would be happy to answer any questions the Commission may have.

### **Commission Questions**

Mr. Grimes inquired what impact the parking would have on the use of the adjoining property. Is the proposed parking appropriate with the adjoining bank property?

Mr. Hounshell responded that it is his understanding that the bank currently has more parking than was permitted within the Bridge Street District. Therefore, the parking wing on the west side of that lot would be stubbed off. The parking for the bank and the proposed site would be separate. The loss of those parking spaces would not impact the bank use.

Mr. Way stated that when this property was subdivided, there was an issue of a cross lot easement, but this proposal is not using a cross lot easement. What is the status on that item? The packet information reflects that stormwater management would be provided on this site. Is that intended to be provided underground, and would it support this site only or the bank site, as well?

Mr. Hendershot stated that stormwater management must be separate for each parcel, so the proposed development would need to provide their own stormwater management on this site. The existing stormwater management on the site to the east would be maintained.

Mr. Way stated that the cross lot easement was mentioned in the materials. Was that granted, and was it considered with the proposed site layout?

Mr. Mills responded that the cross access was considered, and several potential layouts with that access were considered. However, staff's feedback was, per discussions with the property owner, that option no longer was possible. Consequently, it has been eliminated from their layout; only a single access remains.

Ms. Rauch responded that the approved plat was not recorded, due to some concerns of the property owner regarding safety and cut-throughs. Staff, the property owner and the applicant discussed the concerns and determined a configuration that would limit access on Dublin Center Drive and SR 161, moving all the access to Banker Drive, so that the parcels operate independently. The potential for cross access could be re-visited, should the Fifth Third Bank site be redeveloped in the future.

Mr. Schneier inquired about the emergency vehicle access for this emergency hospital. Although there is a dock for an ambulance, the staff memo indicates the ambulance would be used infrequently, only for an occasional transport. Would it be used to transport patients to or from the hospital?

Mr. Mills responded that this would be a community hospital. It will not be part of the EMS network. Incoming patients would be transported to existing providers. The ambulance dock would be used only for transporting a stabilized patient to another facility for a higher level of care.

Mr. Schneier inquired if, although it is described as an emergency hospital, patients would arrive by private vehicle.

Mr. Mills responded affirmatively.

Mr. Schneier inquired what would be the highest/best use for this site, which has SR161 frontage. Because this is considered as a secondary, Conditional Use, what is considered the best use?

Mr. Hounshell responded that staff would be looking for a use that is aligned with the Sawmill Center Neighborhood District. That would be a development promoting pedestrian connections throughout the area, not just along the street, but through the site. It is difficult to state a preferred use, as the list of Permitted Uses is extensive. The ideal use would align with the Code requirements.

Ms. Call recited Code Section 153.058, Section 5: "This District applies to the majority of the commercial area located in the east of the District. The standards of the BSD, Sawmill Center Neighborhood create an active, walkable destination through integration of a strong mix of uses. Development within this District relies on the provision of physical and visual connections....and creates a walkable, mixed-use core as the east anchor of the District."

Mr. Schneier responded that it would appear that the primary concern is not the use, per se, but the fact that the use is not pedestrian-friendly.

Mr. Hounshell responded that the purpose of this Informal Review is to acquire the Commission's thoughts concerning the use. However, should the proposal move forward, the application would need to meet the standards of the Neighborhood District and for the Conditional Use, as well. The review will concern whether the use is consistent with the existing uses and the intent of the District.

Mr. Supelak requested clarification of the proposed signage and the Sign Code requirements.

Mr. Hounshell stated that the proposed signage could change. The Code permits a single tenant building to have a wall sign on each street frontage, up to a maximum of 50 square feet per wall sign. The signage must be on the first story of the building. The square footage is based on the linear square footage of an elevation. To meet the Code requirements, some changes would be required.

Mr. Supelak inquired the scale of these signs.

Mr. Mills responded that on the west elevation, the proposed wall sign would exceed the 50-square-foot maximum. It is important for people in need of emergency treatment to be able to identify the building easily. The wall signs are important, but can be scaled to whatever size the City requires.

Mr. Way stated that he is confused regarding the type of facility that is proposed. It is described both as an emergency hospital, but also as a community hospital. No patients would arrive by ambulance, however.

Mr. Mills responded that there are different magnitudes of emergency needs. This will not be a trauma center. Non-life threatening injuries and respiratory and heart issues would be handled here, ensuring that the patient is stabilized.

Mr. Way inquired who would make the decision regarding the type of emergency facility needed.

Mr. Mills responded the physician would make that determination. Because beds are included, there is ability to monitor a patient longer than the typical 23-hour stay. A patient can stay for several days, if necessary.

Mike Borland, 4318 Lyon Drive, Upper Arlington, 43220, stated that he is part of the operating group of Nutex Hospital.

Mr. Way requested clarification of the role of the proposed facility. It is identified as an emergency hospital. Does that differ from a regular emergency room?

Mr. Borland responded that it is technically an emergency hospital. It will be staffed by Board-certified emergency physicians. The facility has all the technical capabilities of a typical emergency department, including diagnostic and imaging services. The facility will care for patients in need of a high level of emergency care without the unfortunate waits associated with very large emergency departments in more complicated medical systems. The reason these type of emergency facilities are springing up is due to the concierge type of care and quick turnaround. Within 30 minutes, a patient can be seen by experienced emergency staff overseen by a board-certified emergency physician. Patients are seen here that are not in need of surgery or referral into a more-complicated emergency care. The majority of patients will be seen on an outpatient basis, but certain types of services could be provided by the facility overnight or short-term. Typically, stays will not be longer than two-three days. This is actually typical of most admissions and stays today.

Ms. Call stated that per Code Section 153.063, subsection 5.2, in this District at least one continuous shopping corridor located along at least one principal frontage street is required. How would this meet that requirement?

Mr. Hounshell responded that he believes that would apply to the current shopping center, which extends along Dublin Village Center Drive. Better identification can be provided as the project proceeds.

Ms. Rauch responded that the shopping corridor is identified on the graphic provided in the packet materials. That would not be applicable to this particular site.

### **Public Comment**

No public comments were provided on this case.

### **Commission Discussion**

Ms. Call requested that the Commissioners provide responses to the five discussion questions.

Mr. Schneier stated that West Dublin Granville Street ranks as a high priority street. Accordingly, if not this use, what use would be optimal in this location? Should a hospital use be located here? Unless another pedestrian-oriented use could occur here, he would be supportive of a Conditional Use as a hospital. The business model is difficult to understand. It would be necessary to educate the community on what issues would be addressed at this site versus the Dublin Methodist Hospital. He assumes the applicant can address the need for that delineation. He is not opposed to the proposed Conditional Use, unless there is a reason a hospital is not desired at this location. At this point, not much detail has been provided. He does not object to the general height or size, but is not comfortable opining further in regard to massing and materials.

Mr. Way stated that he has concerns with the proposed use in the Bridge Street District, along SR 161 specifically. The Commission has discussed the types of uses we would like to see here to make this a very walkable environment. This use would not contribute to that character. He does not believe dead-end parking lots are particularly functional; that is the reason he inquired about

a cross-lot easement. From a functionality standpoint, emergency hospital parking lots should be easy to navigate. He also does not think that this use gives the desired priority to the Dublin Granville Road key frontage. He would like to see more emphasis placed on that frontage. Perhaps the entire building could be located closer to the street, providing more parking at the rear. He has no objection to the conceptual massing and materials. However, a hospital in this area does not contribute to the spirit of the Bridge Street District and its walkable, active environment. A hospital is a very destination-oriented use.

Mr. Grimes expressed agreement. He is unsure that this is the best use for this location, and the proposed parking lot would not permit good vehicle access and circulation. The signage would need to be very specific. How will the frontage of this facility blend with the adjacent building? The site plan is not yet well developed, and he is unable to comment further due to the limited information.

Mr. Supelak stated that he agrees with fellow Commissioners. The use is a concern. It is not a pedestrian-oriented destination; therefore, it is inconsistent with the District's intent. The siting and massing are appropriate, and the materials are acceptable. The signs seem to be exceed the sign requirements. However, those concerns are overshadowed by the question as to whether the use is appropriate here.

Ms. Call stated that we are discussing this use in this particular location. If it were proposed in a different location, the discussion would be very different. Dublin residents would have need of this type of facility. However, as a Conditional Use in this District, it must be harmonious with the general objectives of the Community Plan. It would appear that Commissioners do not believe it is harmonious with the Community Plan and the zoning in this area. There are concerns, as well, about its compliance with the Development Standards, specifically internal circulation and scale of the signage. Condition 3 for Conditional Use qualifications require that the use be harmonious with the existing and intended character. Condition 4 requires that the use does not have a negative impact on existing or future facilities and neighborhood structure. There is a condition about hours of operation. A hospital is not harmonious with the character sought in this District. However, Dublin is a large city. She would encourage the applicant to look at other location options within the City.

Ms. Call inquired if the applicant requested any further input from the Commission.

Mr. Mills stated that the use is an important factor. Perhaps how the use will perform for the consumer is where the Commission has questions, as well as the character of the District. Medical services, particularly emergency services are changing. Consumers are seeking a different type of facility. While very serious emergencies need another type of facility than what is proposed, consumers desire to be treated quickly for unidentified problems. Typically, they are not in need of an EMS transport to a larger hospital facility for surgery. The proposed type of emergency facility provides ability to be seen quickly. Patients would arrive by private vehicle or ambulance. The visitors associated with these patients would interact with the surrounding commercial neighborhood. He believes it is a compatible neighborhood use.

Mr. Way stated that he understands the role of a micro hospital or freestanding emergency department. These type of facilities provide an opportunity to care for patients not in need of acute care. The issue for him is that this is the wrong location for the facility, due to the intent of the

Bridge Street District. These type of facilities need convenient access; they are automobile-oriented, not pedestrian-oriented. Perhaps the applicant could find another more appropriate site in Dublin. He understands the need for this type of emergency service, and it is not his intent to discourage the applicant from pursuing it in another location. However, significant effort has been expended by the City and the Commission in the goal to make this particular district unique and different.

Ms. Call stated the use is valuable; she also encourages the applicant to seek another location within the City. The Commission appreciates the time and effort the applicant has expended.

## **~~2. 5055 Upper Metro Place, 21-094INF, Informal Review~~**

~~Ms. Call stated that this is a request for Informal Review and feedback for the construction of a four-story, mixed-use building containing residential units and a commercial tenant space. The 2.55-acre site is zoned Bridge Street District, Commercial and is located southwest of the intersection of Upper Metro Place with Frantz Road.~~

### **Staff Presentation**

~~Ms. Noble stated that this case originally was presented to the Commission on July 8, 2021. Tonight, nonbinding feedback from the Commission is sought on a revised proposal. Should this application advance, it would return as a Concept Plan request. The 2.5-acre vacant site is located south of Upper Metro Place and west of Frantz Road. The site has frontage on Upper Metro Place to the north. There are pedestrian facilities on both Upper Metro Place and Frantz Road. The site is zoned Bridge Street Commercial and is surrounded primarily by hotel uses, including Embassy Suites and Home2 Suites to the north; Town Place Suites to the west; to the south, an office and bank use; to the east, other hotel uses. Although the site is included in the Bridge Street Commercial District, it is also located within the Dublin Corporate Area Plan (DCAP). The concepts of both areas are similar, specifically, a walkable and mixed-use urban environment. In this location, there is a need to attract amenities for workers, including usable open space. DCAP is a fully developed area, and the focus is now on additional infill development. When the Commission reviewed the case in July, they were generally supportive of the use but expressed concerns about the massing, which was essentially a 4-story linear wall located very close to the Upper Metro Place roadway. There also was concern that the open space located to the rear of the building would be perceived as private space, not usable public open space.~~

~~The revised proposal essentially bisects the building, placing the two sections on the Upper Metro Place frontage and Frantz Road frontage, with a connector between the two. The open space includes a private pool for the building tenants; it also includes an outdoor patio space for use by the commercial uses on the first floor of the Frantz Road building. The building is proposed to be a Mixed-Use Building Type containing 175 residential units and 7,700-square-foot of commercial space. The commercial uses include a restaurant user, a fitness facility and conference space, available for use by the nearby hotels. Open space was a concern, as there is none in close proximity to the site. The Bridge Street District requires open space for both commercial and residential uses. This application proposes 35,000 square feet of open space, nearly an acre, but slightly under the amount required. The open space includes the inner corridor of greenspace, the area around the pool, landscaping along Upper Metro Place, and a patio. There will be a need to activate that space. The primary access to the site is from Upper Metro Place. The parking includes~~



# RECORD OF ACTION

## Planning & Zoning Commission

Thursday, August 5, 2021 | 6:30 pm

The Planning and Zoning Commission took the following action at this meeting:

**1. 3800 W. Dublin-Granville Road  
21-025PP**

**Preliminary Plat**

Proposal: Re-subdivision of a 6.69-acre parcel located within the Dublin City Center Subdivision into two parcels consisting of the following acreages: 1.58 acres and 5.11 acres.

Location: Northeast of the intersection of West Dublin-Granville Road with Dublin Center Drive and zoned Bridge Street District, Sawmill Center Neighborhood.

Request: Review and recommendation of approval to City Council for a Preliminary Plat under the provisions of Subdivision Regulations, Chapter 152.

Applicant: Aaron Underhill, Underhill & Hodge

Planning Contact: Nichole M. Martin, AICP, Senior Planner

Contact Information: 614.410.4635, nmartin@dublin.oh.us

Case Information: www.dublinohiousa.gov/pzc/21-025

**MOTION:** Mr. Grimes moved, Mr. Way seconded, to recommend approval to City Council for the Preliminary Plat with two conditions:

- 1) That the applicant update the Preliminary Plat to establish a cross-access easement between Lots 1 and 2 to the rear of the existing structure to accommodate internal site circulation, to the satisfaction of the City Engineer, prior to City Council’s review; and
- 2) That the applicant make any minor technical adjustments to the plat, prior to submission for acceptance to City Council.

**VOTE:** 6 – 0.

**RESULT:** The Preliminary Plat was recommended for approval and forwarded to City Council.

**RECORDED VOTES:**

Jane Fox	Absent
Warren Fishman	Yes
Mark Supelak	Yes
Rebecca Call	Yes
Leo Grimes	Yes
Lance Schneier	Yes
Kim Way	Yes

**STAFF CERTIFICATION**

DocuSigned by:  
  
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 Nichole M. Martin, AICP, Senior Planner





# RECORD OF ACTION

## Planning & Zoning Commission

Thursday, August 5, 2021 | 6:30 pm

The Planning and Zoning Commission took the following action at this meeting:

**2. 3800 W. Dublin-Granville Road  
21-026FP**

**Final Plat**

Proposal: Re-subdivision of a 6.69-acre parcel located within the Dublin City Center Subdivision into two parcels consisting of the following acreages: 1.58 acres and 5.11 acres.

Location: Northeast of the intersection of West Dublin-Granville Road with Dublin Center Drive and zoned Bridge Street District, Sawmill Center Neighborhood.

Request: Review and recommendation of approval to City Council for a Final Plat under the provisions of Subdivision Regulations, Chapter 152.

Applicant: Aaron Underhill, Underhill & Hodge

Planning Contact: Nichole M. Martin, AICP, Senior Planner

Contact Information: 614.410.4635, nmartin@dublin.oh.us

Case Information: www.dublinohiousa.gov/pzc/21-026

**MOTION:** Mr. Grimes moved, Mr. Supelak seconded, to recommend approval to City Council for the Final Plat with two conditions:

- 1) That the applicant update the Final Plat to establish a cross-access easement between Lots 1 and 2 to the rear of the existing structure to accommodate internal site circulation, to the satisfaction of the City Engineer, prior to City Council’s review; and
- 2) That the applicant make any minor technical adjustments to the plat, prior to submission for acceptance to City Council.

**VOTE:** 6 – 0.

**RESULT:** The Final Plat was recommended for approval and forwarded to City Council.

**RECORDED VOTES:**

Jane Fox	Absent
Warren Fishman	Yes
Mark Supelak	Yes
Rebecca Call	Yes
Leo Grimes	Yes
Lance Schneier	Yes
Kim Way	Yes

**STAFF CERTIFICATION**

DocuSigned by:  
  
 Nichole M. Martin  
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 Nichole M. Martin, AICP, Senior Planner





# MEETING MINUTES

## Planning & Zoning Commission

Thursday, August 5, 2021

### **CALL TO ORDER**

~~Ms. Call, Chair, called the meeting to order at 6:30 p.m. and welcomed everyone to the first Planning and Zoning Commission meeting held in the new Council Chambers at 5555 Perimeter Drive. Tonight's meeting can also be accessed at the City's website. Public comments on the cases are welcome. To submit any questions or comments during the meeting, please use the form under the streaming video on the City's website. Questions and comments will be relayed to the Commission by the meeting moderator. The City desires to accommodate public participation to the greatest extent possible.~~

### **PLEDGE OF ALLEGIANCE**

~~Mr. Supelak led the Pledge of Allegiance.~~

### **ROLL CALL**

~~Commission members present: Warren Fishman, Lance Schneier, Rebecca Call, Lee Grimes, Mark Supelak, Kim Way~~

~~Commission members absent: Jane Fox~~

~~Staff members present: Jennifer Rauch, Nichole Martin, Thaddeus Boggs.~~

### **ACCEPTANCE OF DOCUMENTS AND APPROVAL OF MINUTES**

~~Mr. Supelak moved, Mr. Grimes seconded acceptance of the documents into the record and approval of the June 17 and July 8 meeting minutes.~~

~~Vote: Ms. Call, yes; Mr. Fishman, yes; Mr. Schneier, yes; Mr. Grimes, yes; Mr. Supelak, yes; Mr. Way, yes.~~

~~[Motion approved 6-0.]~~

~~Ms. Call stated that the Planning and Zoning Commission is an advisory board to City Council when rezoning and platting of property are under consideration. In such cases, City Council will receive recommendations from the Commission. In other cases, the Commission has the final decision-making responsibility. Anyone who intends to address the Commission on administrative cases must be sworn in. Ms. Call swore in individuals intending to address the Commission on tonight's cases.~~

### **1 – 2. 3800 W. Dublin-Granville Road, 21-025PP/21-026FP, Preliminary Plat/Final Plat**

These applications are a request for the re-subdivision of a 6.69-acre parcel located within the Dublin City Center Subdivision into two parcels consisting of the following acreages: 1.58 acres and

5.11 acres. The site is zoned Bridge Street District, Sawmill Center Neighborhood, and is located northeast of the intersection of West Dublin-Granville Road and Dublin Center Drive.

### **Staff Presentation**

Ms. Martin stated that this a request for review and recommendation of approval to City Council for a combined Preliminary and Final Plat. The site is located within the Bridge Street District north of West Dublin-Granville Road and west of Sawmill Road. The site is presently developed with an office building and parking lot. The site has frontage on three public streets – Banker Drive, Dublin Center Drive, and West Dublin-Granville Road, and has five access points. The request is for a re-subdivision of the Dublin Center plat, Reserve A, which is 6.69 acres in size. The proposed Preliminary Plat documents the existing conditions and proposes a re-subdivision into two parcels: 1.58 acres and 5.11 acres. It also memorializes existing cross access located forward of the building. Staff is recommending a condition to address the existing cross access necessary for this site to continue to function as it exists today. The Final Plat will be filed with the County. It reflects the lot lines and essential easements. Staff has reviewed the applications against the existing criteria and recommends the Commission forward the Preliminary and Final Plats with two conditions of approval to City Council with a recommendation of approval.

### **Commission Questions**

Mr. Supelak inquired if the scale of the parcel subdivision is comparable to other parcels within the area.

Ms. Martin responded affirmatively.

Mr. Supelak inquired if the cross easement would limit said parcels to the south side of the parking lot.

Ms. Martin responded that the intent of the Plat is to facilitate future development, whether it occurs within 6 months or five years. Because it is not clear at what point that development might occur, the plat establishes the lots but also addresses existing conditions and facilitates existing site circulation. The request is that the applicant work with staff to provide cross access to the tenant on Lot 2 to Dublin Center Drive and the tenant on Lot 1 to Banker Drive. The exact location of that access is yet to be determined; however, the zone of that access and flexibility thereof will be defined before the Plats are forwarded to City Council.

Mr. Supelak noted that Lot 1 appears to be restricted, so flexibility with the access will be important.

Ms. Call stated that on Lot 1, there is existing parking. Will that parking count toward the requirements for the current use on Lot 2?

Ms. Martin responded that at the time the lot was developed, it did count toward the parking requirements. Today's zoning requires fewer parking spaces, so Lot 2 will be able to meet their minimum required parking, exclusive of Lot 1.

Mr. Grimes inquired if the separate lots would have access to the appropriate utilities.

Ms. Martin responded affirmatively; that has been thoroughly vetted by the Engineering Division.

Mr. Way stated that there appears to be a retention basin on the smaller lot, which he assumes presently services the entire site. That retention would need to be accommodated on the site with the building on Lot 2.

Ms. Martin responded that new development would need to address water quantity and quality and the conditions of Lot 2. Since open water areas and dry basins are not permitted within the Bridge Street District, it will likely require underground stormwater facilities.

### **Applicant Presentation**

Aaron Underhill, Underhill & Hodge, 8000 Walton Parkway, New Albany, Ohio, stated that he is the attorney for the applicant, Dublin 18 LLC. With him tonight is the owner, Mr. Robert Meyers and COO, Dan O'Hara. This group has owned this site for 2.5 years and has enhanced the existing building and landscaping. The re-subdivision is anticipated to enhance the marketing opportunities of the under-utilized portions of the site. They will work with staff on the cross access, which will be noted on the plats. A future development plan will define that access, which the Commission will review.

### **Commission Questions for the Applicant**

Mr. Supelak inquired if, other than re-subdivision, there are no specific marketing plans at this point.

Mr. Underhill responded affirmatively. There has been some interest from various parties, but for confidentiality purposes, he cannot reveal the parties. There are no specific plans.

Ms. Call inquired if the property owners have a particular use in mind.

Robert Meyers, 136 Stanberry Avenue, Bexley, Ohio, property owner, stated that there is an anticipated use. They have been in discussions with a lead prospect, which is a professional medical use.

### **Commission Discussion**

Mr. Way stated that he is supportive of the proposed re-subdivisions, and has no further questions.

Mr. Grimes stated that he is also supportive.

Mr. Supelak stated that his only concern is that the easement agreement be written with the preferred flexibility for the parcels. That should be included as a condition.

Ms. Call requested that the condition be displayed and inquired if the applicant had any concerns with the requirement to work with staff to provide those easements for the re-subdivided parcels.

Mr. Underhill responded that the staff report also addresses this requirement. With that clarification, they have no objection. The Commission will be reviewing any future development plan for this site along with the proposed cross access. These meeting minutes and the staff report will reflect the expectations for this site. The plat notes will provide that assurance.

Mr. Boggs stated that he concurs with Mr. Underhill. They will be able to identify a solution that will protect the existing use on the site and accommodate the manner in which it may develop in the future. The Commission is requested to make recommendations to City Council; Council will make the final decision on the plats. The conditions require the access conditions be clarified before proceeding to City Council.

Mr. Supelak stated that there is merit to preserving the access flexibility for both parties. With that, he is comfortable with supporting the plats.

Mr. Fishman stated that he is concerned about the easement restrictions for the second, smaller lot. With the condition, he is comfortable with the request.

Mr. Schneier stated that given the fact that the Commission is making a recommendation, but Council will also review it and make the decision, and given the fact, that the Commission will be reviewing any future development plan, he has no objections.

Mr. Supelak inquired if Lot 1 would be required to address the water quality and quantity for both parcels.

Ms. Martin responded that the new development on the parcel will need to address the stormwater functionality component. She would anticipate there will be more than one location on the site to do so.

Ms. Rauch stated that her understanding is also that the new development would have to mitigate the stormwater needs for their particular parcel.

Commissioners emphasized the concern that Lot 2 should not bear the mitigation responsibility for both lots.

Mr. Way stated that the plan seems to indicate that Lot 1 presently has the retention responsibility for the entire site. Once Lot 1 is developed, however, would Lot 2 have the stormwater retention responsibility for that lot only. He does not believe Lot 1 is large enough to handle the needs for Lot 2, as well.

Ms. Call inquired if the applicant would like to move forward with the application at this point.

Mr. Underhill responded that it is important for them to move forward with the current prospect, but they can attempt to obtain better information and resolve the issue before the plats proceed to City Council for approval. This owner will continue to own Lot 2 and the building. As such, they will work with the new prospect and ensure the issue is addressed fully.

Mr. Underhill stated that if there is a need to revise something with the plats, it can be identified and addressed as part of the development plan process. He is in favor of putting less on a plat than more, as it provides the flexibility to make changes over time. He believes the engineering issues will be satisfactorily addressed during the development plan review process.

Mr. Boggs stated that he would concur that the engineering issues for both lots will be addressed during the development plan process. Engineering is not present at this time, so he is reluctant to condition a plat recommendation regarding stormwater issues.

Ms. Rauch responded that this has been a collaborative process. Those issues will be adequately addressed when there is a proposed development to review.

Mr. Grimes moved, Mr. Way seconded a recommendation of approval to City Council of the Preliminary Plat with two conditions:

- 1) Prior City Council review, to the satisfaction of the City Engineer, the applicant update the preliminary plat to establish a cross-access easement between Lots 1 and 2 to the rear of the existing structure to accommodate internal site circulation.
- 2) The applicant make any minor technical adjustments to the plat prior to submission for acceptance to City Council.

Vote: Ms. Call, yes; Mr. Fishman, yes; Mr. Schneier, yes; Mr. Grimes, yes; Mr. Supelak, yes; Mr. Way, yes.

[Motion approved 6-0.]

Mr. Grimes moved, Mr. Supelak seconded a recommendation of approval to City Council of the Final Plat with two conditions:

- 1) Prior to submission to City Council for review, the applicant update the final plat to the satisfaction of the City Engineer to establish a cross-access easement between Lots 1 and 2 to the rear of the existing structure to accommodate internal site circulation.
- 2) The applicant make any minor technical adjustments to the plat prior to submission for acceptance to City Council.

Vote: Ms. Call, yes; Mr. Fishman, yes; Mr. Schneier, yes; Mr. Grimes, yes; Mr. Supelak, yes; Mr. Way, yes.

[Motion approved 6-0.]

## **OTHER**

### **3. 2035 Dublin Framework**

~~An overview of the Dublin 2035 Framework visioning process and a facilitated discussion with the Commission to provide transformative ideas for the future of the City of Dublin.~~

#### **Staff Presentation**

~~Ms. Rauch provided an overview of the 2035 Dublin Framework Visioning Process at this point. This effort is responsive to direction given by City Council at their 2020 Goal Setting session. The intent is to identify visionary, transformative ideas to direct the City's development toward 2035. Following an introductory workshop, milestone one involved Council's four committees offering and considering "big ideas" regarding four themes: quality of life, infrastructure, land use and economic development. Milestone 2 involved expert and public engagement, and community stakeholders and public feedback have been solicited. Tonight, Commission members will offer their "big ideas." Adoption of the plan is anticipated early 2022, after which implementation will follow.~~

#### **Commission Questions/Discussion**

~~Mr. Schneier inquired if there was a "City government" category.~~

~~Ms. Rauch responded that item would fall under quality of life.~~

~~Mr. Schneier stated that one big idea would be to radically change City government.~~

~~Ms. Rauch invited him to elaborate.~~

~~Mr. Schneier stated that a big idea would be something out of the box. For instance, Houston, Texas does not have zoning. What if Dublin's participatory form of government was deemed not to be the most effective to achieve City objectives? Would we have a City Council or might the City merge with the Franklin, Delaware or Union counties? Perhaps we might have a New England town hall type of meeting, where everyone who attends the meeting votes. He is not advocating for anything, but we tend to believe that what we do is what we should do. Should we re-examine our~~



# RECORD OF DETERMINATION

## Administrative Review Team

Thursday, July 30, 2020

The Administrative Review Team made the following determination at this meeting:

**1. 3800 W. Dublin-Granville Road  
20-071MPR**

**Minor Project Review**

Proposal: A landscaping plan for an existing office building/bank on a ±7-acre site.  
 Location: Northeast of the intersection of W. Dublin-Granville Road with Dublin Center Drive and zoned Bridge Street District Sawmill Center Neighborhood  
 Request: Review and approval of a Minor Project under the provisions of Zoning Code Section 153.066.  
 Applicant: Joseph Miller; Vorys, Slater, Seymour, and Pease, LLP.  
 Planning Contact: Nichole M. Martin, AICP, Planner II  
 Contact Information: 614.410.4635, nmartin@dublin.oh.us  
 Case Information: www.dublinohiousa.gov/art/20-071

**Request:** Approval for a Minor Project Review with the following condition:

- 1) That the replacement trees that decline within five years be replaced on an inch-for-inch basis.

**Determination:** This application was approved (6 – 0). This approval shall be valid for a period of two years from the date of approval in accordance with Zoning Code §153.065(H) and §153.066(G).

**STAFF CERTIFICATION**

DocuSigned by:  
  
 \_\_\_\_\_  
 Jennifer M. Rauch, AICP  
 Planning Director





## MEETING MINUTES

# Administrative Review Team

Thursday, July 30, 2020 | Live Streaming on YouTube at 2:00 pm

**ART Members and Designees:** Jennifer Rauch, Planning Director (Chair); Colleen Gilger, Director of Economic Development; Brad Fagrill, Building Standards Director; Shawn Krawetzki, Landscape Architect Manager; Michael Hendershot, Civil Engineer II; and Chad Hamilton, Fire Inspector.

**Other Staff:** Nichole Martin, Planner II

**Applicant:** Todd Faris, Faris Planning and Design; and Chris Ingram, Vorys, Stater, Seymour, and Pease, LLP. (Case 1)

Ms. Rauch welcomed everyone and called the meeting to order at 2:00 pm. Per the State of Emergency, laws were enacted including the Stay at Home Order for which the City will need to live stream all public meetings until that order has lifted. Comments can be submitted on the City's website before or during the meeting.

Ms. Rauch asked if there were any amendments to the meeting minutes from July 16, 2020. [There were none.] The minutes were approved as presented.

## INTRODUCTION/DETERMINATION

### 1. 3800 W. Dublin-Granville Road 20-071MPR

### Minor Project Review

Ms. Martin said this application is a proposal for a landscaping plan for an existing office building/bank northeast of the intersection of W. Dublin-Granville Road with Dublin Center Drive and zoned Bridge Street District Sawmill Center Neighborhood. She presented an aerial view of the ±7-acre site.

Ms. Martin presented the proposed tree removal for the site and noted staff including Brian Martin, Zoning Inspector; and the Brian Goodall, City Forrester, have collaborated with the applicant. The intent of this proposal is to update the site and enhance the overall character.

Ms. Martin said the applicant has proposed to remove 261 caliper inches, which include: 59 caliper inches on the bank parcel; and 202 caliper inches on the Sawmill Road parcel. She added 261 caliper inches are proposed to be planted.

Ms. Martin said the caliper inches are proposed to be replaced on site and she presented the proposed landscape plan and highlighted the street trees along W. Dublin-Granville Road that are to remain in addition to 6 new trees on Dublin Center Drive; 10 new trees on Banker Drive; and 2 new trees on Sawmill Road. She stated that for the foundation plantings requirement in the Bridge Street District Code, 72 shrubs are required and 302 shrubs are proposed. She said the applicant has proposed a dual hedge design with Boxwood and Taxus. She highlighted the proposed plantings around the vehicular use area that include: 7 trees and 76 shrubs to be planted along W. Dublin Granville Road; 3 trees and 30 shrubs to be planted along Dublin Center Drive; and 2 trees and 19 shrubs to be planted along Banker Drive. Utilities will be screened with a brick wall and evergreen shrubs.



Ms. Martin said the application was reviewed against the Minor Project Review Criteria. All criteria has been met with one condition. Therefore, approval is recommended with the following condition:

- 1) That the replacement trees that decline within five years be replaced on an inch-by-inch basis.

Ms. Martin said this is due to the applicant' desire to install larger replacement trees than what are usually planted but staff is agreeable with the condition.

Ms. Rauch asked both Mr. Ingram and Mr. Faris if there was anything they wished to add to this presentation. Mr. Ingram, Vorys, Stater, Seymour, and Pease, LLP said he was the attorney speaking on behalf of the applicants. He said he appreciated that staff collaborated with their client and their own arborist. The existing landscaping is hindering the marketability of the property. The building at the existing site is largely used for the operations of a bank and the other portion is vacant and they wish to increase and open up the curb appeal. This site was recently rezoned to Bridge Street District Corridor and everything here is being brought up to meet those new requirements.

Ms. Rauch added she also appreciated the collaborative efforts. She asked if there were any other questions or concerns from the Administrative Review Team members to which there were none. She asked if the applicants were agreeable to the one condition to which Mr. Ingram answered affirmatively.

Ms. Martin confirmed that no public comments had been received.

Ms. Rauch made the motion to vote on the Minor Project Review with the one condition as stated above. (Approved 6 – 0) She adjourned the meeting at 2:07 pm.